

FLYGTNINGENÆVNET

Dato: 15. november 2023
Sagsbeh.: SAEL

Notat om UNRWAs beskyttelse og bistand i Gaza

1. Indledning

Flygtningeævnets koordinationsudvalg drøftede på møde i udvalget den 12. oktober 2023 den aktuelle voldelige konflikt mellem Israel og Hamas og den deraf følgende meget ustabile og uforudsigelige sikkerhedssituation i Gaza. Udvalget besluttede på mødet at udsætte udrejsefristen for statsløse palæstinensere fra Gaza, der er i udsendelsesposition. Denne beslutning vedrører to sager. I forlængelse af mødet i koordinationsudvalget besluttede udvalget videre at berostille behandlingen af sager vedrørende statsløse palæstinensere fra Gaza. Berostillelsen vedrører to sager. Der var desuden enighed i udvalget om at følge situationen i Gaza nøje.

Siden det seneste møde i koordinationsudvalget er situationen i Gaza forværret i en sådan grad, at det efter sekretariatets opfattelse giver anledning til at foretage en nærmere overvejelse af:

- Flygtningekonventionens artikel 1 D, herunder om UNRWA er i stand til at yde beskyttelse og bistand i Gaza og om liv, fysisk integritet, sikkerhed eller frihed er truet, eller andre seriøse beskyttelsesrelaterede grunde gør sig gældende for de pågældende.
- De generelle forhold i Gaza, herunder om forholdene i Gaza eller dele af Gaza nu er af en sådan karakter, at de opfylder betingelserne i udlændingelovens § 7, stk. 3.

Til brug for drøftelserne i Flygtningeævnets formandskab og koordinationsudvalg har sekretariatet udarbejdet nærværende notat vedrørende de foreliggende baggrundsoplysninger om UNRWAs mulighed for at aktuelt at yde beskyttelse og bistand i Gaza. Notatet indeholder en kort beskrivelse af flygtningekonventionens artikel 1 D, en kort opsummering af baggrundsoplysninger fra UNRWA udgivet i perioden fra 7. oktober til den 14. november 2023 samt udvalgte uddrag herfra. Nærværende notat vil blive opdateret med oplysninger for perioden 15. november til 28. november 2023. Den generelle situation i Gaza, herunder den generaliserede vold og civile tab, vil blive behandlet i et særskilt notat herom.

Generelt vedrørende baggrundsoplysningerne på Gaza bemærkes det, at der, henset til den aktuelle voldelige konflikts nylige opståen, endnu ikke er udarbejdet større rapporter fra anerkendte internationale kilder. Det bemærkes i den forbindelse, at manglende adgang for internationale journalister til Gaza¹ samt kommunikation-breakdowns i Gaza² vanskeliggør adgangen til pålidelige,

¹ CNN. News organizations send letter to leaders of Israel and Egypt seeking access to Gaza Strip as war escalates. Udgivet den 13. november 2023

² CNN. Communications in Gaza are heavily disrupted with little internet service. Udgivet den 13. november 2023

dækkende og opdaterede oplysninger om situationen i Gaza. Det betyder, at store dele af oplysningerne, som fremgår af baggrundsmaterialet, stammer fra de palæstinensiske myndigheder, og er ikke valideret af internationale anerkendte kilder.

2. Flygtningekonventionens artikel 1 D

Asylsager vedrørende statsløse palæstinensere fra Gaza, der har nydt beskyttelse eller bistand fra UNRWA, herunder enten har været registeret i UNRWA eller har modtaget hjælp fra UNRWA³, vurderes i henhold til flygtningekonventionens artikel 1D.

Flygtningekonventionens artikel 1 D har følgende ordlyd:

”Denne konvention skal ikke finde anvendelse på personer, som for nærværende nyder beskyttelse eller bistand fra andre organer eller institutioner under De Forenede Nationer end De Forenede Nationers højkommisær for flygtninge. Såfremt af en eller anden grund denne beskyttelse eller bistand er bortfaldet, uden at disse personers forhold er blevet endeligt fastlagt i overensstemmelse med de derpå sigtende beslutninger, vedtagne af De Forenede Nationers plenarforsamling, skal disse personer uden videre være berettiget til at nyde de i denne konvention omhandlede fordele.”

Flygtningekonventionens artikel 1 D er en udelukkelsesbestemmelse, og såfremt en statsløs palæstinenser er omfattet af bestemmelsens 1. pkt., er den pågældende udelukket fra beskyttelse efter flygtningekonventionen. Udelukkelse fra beskyttelse efter artikel 1 D ophører, hvis vedkommende opfylder betingelserne i artikel 1 D, 2. pkt.

For at udelukkelsen ophører efter artikel 1 D, 2. pkt., skal beskyttelsen eller bistanden fra UNRWA være bortfaldet. Dette er tilfældet, såfremt mindst et af nedenstående forhold gør sig gældende, jf. herved UNHCR's Guidelines on International Protection no. 13, Applicability of Article 1D of the 1951 Convention relating to the Status of Refugees to Palestinian Refugees⁴, pkt. 22 (i) – (iv):

- 1) UNRWAs mandat ophører
- 2) UNRWA er ude af stand til yde beskyttelse eller bistand i det pågældende operationsområde
- 3) Den pågældendes liv, fysiske integritet, sikkerhed eller frihed er truet, eller andre seriøse beskyttelsesrelaterede grunde gør sig gældende for den statsløse palæstinenser
- 4) Praktiske, juridiske og/eller sikkerhedsbarrierer afskærer den statsløse palæstinenser fra at (gen)indrejse i UNRWAs mandatområde og på ny modtage UNRWAs beskyttelse eller bistand

Retsvirkningen af, at en af ovenstående ophørsgrunde gør sig gældende, er ifølge Flygtningenævnets praksis, at den pågældende automatisk anses for omfattet af flygtningekonventionen og vil

CNN. Gaza is in the brink of a communication blackout, Palestinian telecommunication minister warns. Udgivet den 13. november 2023

³ Præmisserne 51-53 i EU-domstolens Bolbol-dom.

⁴ Optaget som baggrundsmateriale på Flygtningenævnets hjemmeside under Gaza med bilagsnummer 453

skulle meddeles opholdstilladelse efter udlændingelovens § 7, stk. 1. (med mindre der er grundlag for at udelukke vedkommende).

Det bemærkes, at det på baggrund af den aktuelle situation i Gaza er relevant at overveje ophørsgrundene 2 og 3, men at dette notat, som anført ovenfor, er afgrænset til at redegøre for baggrundsoplysninger vedrørende UNRWAs mulighed for aktuelt at yde beskyttelse og bistand i Gaza.

3. Baggrundsoplysninger om UNRWAs mulighed for aktuelt at yde beskyttelse og bistand i Gaza

UNRWAs mandat omfatter humanitær beskyttelse og bistand, herunder blandt andet primær uddannelse, primær sundhedsbehandling, understøttelse samt sociale ydelser, beskyttelse og nødhjælp til statsløse palæstinensere i blandt andet Gaza.⁵ UNRWAs mandatområde omfatter udover Gaza også Vestbredden, Libanon, Syrien og Jordan.

UNRWA har perioden fra den 7. oktober til og med den 15. november 2023 udgivet 30⁶ daglige "situation reports" dækkende perioden fra den 7. oktober til og med den 13. november 2023. Sekretariatet har nedenfor udarbejdet en kort opsummering af baggrundsoplysningerne, og der er i forlængelse heraf indsat ugentlige uddrag fra de udgivne "situation reports".

Det fremgår af baggrundsoplysningerne, at UNRWA ikke yder beskyttelse eller bistand i Gaza by og det nordlige Gaza.

Videre fremgår det, at UNRWA fortsat yder beskyttelse og bistand i begrænset omfang i det centrale og sydlige Gaza⁷, men at den ydede beskyttelse og bistand siden 7. oktober 2023 har været ekstremt udfordret som følge af sikkerhedssituationen samt manglen på humanitært udstyr.

Ifølge de seneste oplysninger fra UNRWA er næsten 1,6 millioner mennesker intern fordrevne i Gaza, hvoraf 795,500 opholder sig i 154 UNRWA-faciliteter.⁸ 634,500 IDPs⁹ opholder sig i 97 UNRWA-faciliteter i det centrale og sydlige Gaza.

Gaza har under aktuelle konflikt været underlagt total og sidenhen delvis blokade, hvilket har forværret den humanitære situation. Inden den aktuelle konflikt kom der gennemsnitligt pr. arbejdsdag 500 lastbiler med humanitært udstyr ind i Gaza, mens der er siden den 21. oktober er kommet i alt 1129 lastbiler med humanitært udstyr ind i Gaza¹⁰.

Det er, henset til sikkerhedssituationen og manglen på humanitære midler, ikke muligt for UNRWA at imødekomme det aktuelle behov for beskyttelse og bistand. I Gaza by og det nordlige Gaza yder UNRWA ikke beskyttelse og bistand, og i det centrale og sydlige Gaza er der kritisk mangel på livsvigtige fornødenheder, herunder blandt andet indkvartering, brændstof, vand, mad

⁵ <https://www.unrwa.org/what-we-do>

⁶ Pr. 15. november 2023

⁷ Området mellem Nord Gaza og Gaza samt Khan Yunis og Rafah-området.

⁸ UNWRA. Situation Report 20 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 14. november 2023, s. 127 i den samlede PDF

⁹ Internally displaced persons

¹⁰ OCHA. Hostilities in the Gaza Strip and Israel – Reported impact, Day 39. Udgivet den 14. november 2023

og sundhedsudstyr.¹¹ Eksempelvis fremgår det blandt andet, at UNRWA-faciliteter er ekstremt overfyldte og ikke kan huse nyankomne internt fordrevne, og at mange internt fordrevne må bo på gaden¹², at de aktuelle midler dækker 39 % af det samlede behov for mad samt, at alene 1% af det sanitære behov kan opfyldes. For så vidt angår sikkerhedssituationen er 11078 personer døde, hvoraf 102 af dem er UNRWA ansatte, hvilket er det højeste antal dræbte FN-medarbejdere i en konflikt og 64 UNRWA installationer er blevet beskadiget, hvoraf 70% af dem er beliggende i det centrale og sydlige Gaza¹³.

Endelig fremgår det af baggrundsoplysningerne, at det på grund af mangel på brændstof bliver mere udfordrende at få opdaterede tal og informationer, samt at brændstofreserverne i de ni (ud af 22) UNRWA sundhedscentre, der stadig er operationelle i det centrale og sydlige Gaza ifølge UNRWAs Situation Report af 14. november 2023, vil være udtømt den 14. november 2023. Sundhedscentrene vil herefter være afhængige af ustabil solenergi.¹⁴ Manglen på brændstof vil endvidere pr. 15. november medføre, at de offentlige sanitære faciliteter vil begynde at lukke ned, hvilket vil medføre at flere hundredetusinde IDPs i UNRWA-lejre vil blive afskåret fra vand¹⁵.

Uddrag af baggrundsoplysninger udgivet den 15. oktober 2023

UNWRA. UNRWA Situation Report 6 on the situation in the Gaza Strip and the West Bank (including East Jerusalem). Udgivet den 15. oktober 2023, side 15 og 16.

“Area General Updates

[...]

- **14 UNRWA staff members have been killed.** *These are confirmed reports, but the number is likely higher.*
- **23 confirmed reports of UNRWA installations** *across the Gaza Strip have been impacted as a result of airstrikes but the total number is likely to be higher.*
- **Over one million people – almost half the total population of Gaza - have been displaced. Some 600,000 Internally Displaced Persons (IDPs) are in the Middle Area, Khan Yunis and Rafah, of those, nearly 400,000 are in UNRWA facilities - much exceeding our capacity to assist in any meaningful way, including with space in our shelters, food, water or psychological support. Despite the Israeli Forces’ evacuation order, an unknown number of IDPs remain in UNRWA schools in Gaza city and the North. UNRWA is no longer able to assist or protect them. Over 160,000 IDPs were sheltering in 57 UNRWA premises, including—but not only—Designated Emergency Shelters in these areas at the time of the Israeli evacuation order.**

[...]

- *UNRWA in Gaza found some water in local shops, but rations are still down to one litre of water per person per day for the UNRWA teams in the Rafah logistics base (to cover drinking and all other needs).*
- *People across Gaza have severely limited access to clean drinking water. As a last resort, people are consuming brackish water from agricultural wells, triggering serious concerns over the spread of waterborne diseases.*

¹¹ UNWRA. Situation Report 20 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 14. november 2023, s. 132 i den samlede PDF

¹² UNWRA. Situation Report 13 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 23. Oktober 2023, s. 39 i den samlede PDF, og Situation Report 20 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 14. november 2023, s. 129 i den samlede PDF

¹³ UNWRA. Situation Report 20 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 14. november 2023, s. 132 i den samlede PDF

¹⁴ UNWRA. Situation Report 20 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 14. november 2023, s. 128 ff. i den samlede PDF

¹⁵ Ibid s. 130 i den samlede PDF

- *For the fifth consecutive day, Gaza has had no electricity, pushing vital services, including health, water and sanitation to the brink of collapse, and worsening food insecurity.*

[...]

- *As of 15 October, eight **UNRWA health centres** were operational across Gaza providing primary health-care services, with estimated supplies of less than one month.”*

Uddrag af baggrundoplysninger udgivet den 22. oktober 2023

UNRWA. Situation Report 12 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 22. oktober 2023, s. 35-37 i den samlede PDF

“Key points

The Gaza Strip

- *Another six UNRWA staff have been confirmed killed, bringing the total to **35 staff killed since 7 October.***
- *Across the Gaza Strip, nearly **600,000 internally displaced people are sheltering in 150 UNRWA facilities**¹.*
- *Nearly **420,000 IDPs are sheltering in 93 UNRWA shelters in Middle, Khan Younis and Rafah areas.***
This represents an increase of 14,000 (3.5 per cent) IDPs in the past 24 hours.
- *A total of 40 UNRWA installations have been damaged since 7 October, including **two in the last 24 hours.**”*

Det fremgår af fodnote 1 at: *“Nearly 160,000 IDPs were sheltering in 57 UNRWA schools in the North and Gaza areas as of 12 October 2023, before the evacuation order. UNRWA is no longer able to provide services to the IDPs in those areas due to the ongoing hostilities and does not have accurate information on their needs and conditions.*

[...]

Overall situation

The Gaza strip

[...]

- ***On average, the shelters are hosting about 2.57 times their designed capacity.** The most crowded shelter, at its most severe level of overcrowding, was hosting **11 times more people than its designed capacity.***

[...]

Humanitarian access & protection of civilians

The Gaza strip

*Among those killed are **35 UNRWA colleagues, while another 18 have been injured since 7 October.***

[...]

- *In total, 40 UNRWA installations have been damaged since 7 October.”*

[...]

UNRWA response

The Gaza Strip

[...]

Health

- *Out of the 22 UNRWA health centres, eight are operational, offering primary healthcare services to refugees. These centres recorded a **total of 4,062 visits on 22 October**, for refugees and non-refugees. This is around one-third of average daily patient visits before 7 October.*
- *Telemedicine services remain unavailable due to communication network issues across the Gaza Strip.*
- *Healthcare services were maintained within the shelters, with the **support of 89 mobile medical units and medical teams, which attended a total of 9,068 cases at shelters.***
- *According to initial health assessments that the UNRWA mobile medical teams conducted with the IDPs in UNRWA shelter, there are **over 18,000 persons with non-communicable diseases (NCDs), nearly 3,200 pregnant women and around 320 post-natal cases requiring medical attention.***
- *The UNRWA stocks of medicines are critically decreasing with different medicines available for between five to fifteen days.*

[...]

Sanitation services/WASH

- *Water trucking operations to the shelters in Rafah and Khan Younis areas continue, but the availability is not enough to meet the needs of the displaced in UNRWA shelters.*

[...]”

Uddrag af baggrundsoplysninger udgivet den 30. oktober 2023

UNWRA. Situation Report 18 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 30. oktober 2023, s. 60-62 i den samlede PDF

“Key points

The Gaza Strip

- *In the last 24 hours, **three UNRWA staff have been killed** in ongoing strikes, while in their houses with their families, bringing the total to **67 UNRWA colleagues killed** since 7 October.*
- *The situation in shelters remains critical, with **very limited assistance available and no additional space to accommodate the increasing number of Internally Displaced People (IDPs).** More than **670,000 people are sheltering in nearly 150 UNRWA installations** across the Gaza Strip, facing deteriorating humanitarian conditions and health and protection risks.*

[...]

Overall situation

The Gaza strip

[...]

- *Humanitarian needs remain dire and the assistance currently available is not enough to cover the most basic requirements of the affected population.*

[...]

Humanitarian access & protection of civilians

- *Since 7 October, **67 UNRWA colleagues have been killed and at least 22 injured.***
- *In total, **44 UNRWA installations have been damaged** since 7 October.*
- *On 30 October, **a total of 26 trucks of humanitarian supplies entered Gaza** through the Rafah crossing with Egypt. UNRWA teams received those shipments on the Gaza side and help with the storage and distribution*

in cooperation with other UN agencies. The convoys included some medical supplies, food, and water, but none of these are UNRWA's. To date, 143 trucks entered Gaza since 21 October in total, following two weeks of tight siege (OCHA).

UNRWA Shelters

- *Overcrowding in shelters continues to cause severe health and protection impact for IDPs and is leaving a heavy toll on their mental health. The average number of IDPs per shelter is close to four times their intended capacity.*

Health

- *Nine UNRWA health centres are still operational in the Middle and South areas, recording 4,282 patient visits on 30 October, including refugees and non-refugees.*
- *Health-care services were maintained in the 92 UNRWA shelters in the Middle and Southern areas, with the support of mobile medical units and medical teams, serving 9,100 persons on 30 October.*
- *Fuel stocks for health facilities will be completely exhausted in five days, putting at risk the provision of essential health services.*

Psychosocial Support

- *In cooperation with Humanity and Inclusion, 2,600 persons with disabilities, injured persons, children and elderly were provided with hygiene kits, assistive devices, eyeglasses, first aid kits and baby kits.*
- *UNRWA has counsellors and social workers in the shelters, who provide psychological first aid and other specialized protection services. Since the beginning of the crisis, UNRWA social workers provided 15,500 people with psychosocial support and social work services.*
- **Water and Sanitation Services (WASH)**
- *UNRWA distributed 990 hygiene kits to pregnant women and women who have given birth in UNRWA shelters.*

[...]



UNRWA situation and response to the escalation in the Gaza Strip

IDPs in UNRWA installations



Overcrowding in shelters is creating severe health and protection concerns for IDPs.

UNRWA fatalities and damage to installations

Confirmed numbers, since 7 October



* IDPs in the North and Gaza areas as of 12 October. UNRWA's ability to provide humanitarian support in the North and Gaza City has since been compromised and access to information including updates on IDPs numbers has since been hindered.

UNRWA response – Psychosocial support

15,500 individuals have been provided with psychosocial support by UNRWA social workers since 7 Oct.

2,600 persons with disabilities, injured persons, children and elderly were provided with hygiene kits, assistive devices, eyeglasses, first aid kits and baby kits, in partnership with Humanity and Inclusion.

UNRWA response – Health

9 (out of 22) UNRWA health centres still operating in Middle Area, Khan Yunis and Rafah;

4,282 patients received basic medical services on 30 Oct.

UNRWA set up 92 mobile medical units and medical teams attending 9,100 cases at shelters on 30 Oct.

UNRWA response - WASH

990 hygiene kits were distributed to pregnant women and women who have given birth in UNRWA shelters.

”

Uddrag af baggrundoplysninger udgivet den 1. november 2023

UNWRA. Situation Report 20 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 1. november 2023, s. 69-73 i den samlede PDF

“[...]

Overall situation

The Gaza Strip

[...]

- *The health system is collapsing due to a lack of fuel, medicines and supplies, damage to health facilities and hospitals and to roads and infrastructure, which makes transporting the injured to the hospitals almost impossible.*

[...]”

Uddrag af baggrundoplysninger udgivet den 7. november 2023

UNWRA. Situation Report 24 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 7. november 2023, s. 89-93 i den samlede PDF

“Key points

The Gaza Strip

- *In the last 24 hours, one additional UNRWA colleague was killed, and another seriously injured. **89 UNRWA colleagues have been killed and at least 26 injured since the start of hostilities.** This is the highest number of United Nations aid workers killed in a conflict in the history of the United Nations.*

- **One UNRWA school in the north of Gaza was directly hit by strikes, which resulted in one person killed and nine injured among the Internally Displaced Persons (IDPs) sheltering in the school.**
- **Almost 1.5 million people have been displaced across the Gaza Strip since 7 October. Nearly 725,000 are sheltering in 149 UNRWA installations across all five governorates of Gaza, including in the north.**
- **Over 565,000 IDPs are sheltering in 92 facilities in the Middle, Khan Younis and Rafah areas. Nearly 160,000 IDPs were sheltering in 57 UNRWA schools in the northern and Gaza areas as of 12 October 2023, before the evacuation order was issued by the Israeli Authorities. UNRWA is not able to access these shelters to assist or protect the IDPs and does not have information on their needs and conditions.**

[...]

Humanitarian access & protection of civilians

The Gaza strip

[...]

- **To date, 540 IDPs sheltering in UNRWA facilities have been injured and 66 killed since 7 October.**
- **At least 50 UNRWA installations have been impacted since the beginning of the war**
- **On 6 November, a total of 93 trucks carrying humanitarian supplies, including medical supplies, food and drinking water, entered the Gaza Strip through Rafah, bringing the total number of trucks to 569 since 21 October when the first convoy was allowed to enter. Four of the trucks which entered on 6 November were UNRWA trucks.[...]. This is far below the quantities needed to meet the needs of over two million people trapped in Gaza.**

[...]

UNRWA response

The Gaza strip

UNRWA Shelters

- **While the number of displaced people continues to increase, UNRWA shelters in the Middle and South areas are severely overcrowded and are unable to accommodate new arrivals. One school in Maghazi camp, in the Middle area, is now hosting more than 22,800 IDPs, while another school nearby currently has over 19,200 IDPs. 16,700 IDPs are now sheltering at the logistics base in Rafah. **These installations are not designed to host such a huge number of people and do not have adequate facilities to provide safe and dignified living conditions.****
- **Persons with specific needs, such as persons with disabilities, pregnant women, older people, cancer and other chronic disease, are particularly affected by the harsh living conditions in the shelters which are not equipped to provide specialized services needed by these vulnerable groups. [...]**

Health

- **Nine (out of 22) UNRWA health centres are still operational in the Middle and South areas, recording 6,415 patient visits on 6 November, including Palestine Refugees and non-refugees.**

[...]

- **On 6 November 2023, UNRWA continued to provide health care to IDPs at shelters through 92 mobile medical points and 264 staff who attended a total of 10,083 cases.**

[...]

- **Since 7 October, UNRWA staff have provided nearly 98,000 patient visits at the UNRWA health centres and have attended to over 200,000 cases through mobile medical points.**
- **UNRWA received five trucks of medicines through Rafah crossing. However only eight out of 35 critically needed medicines were received. Additional medical supplies and medicines are urgently needed to continue providing health services in health centres, at the medical points in shelters and in contracted hospitals.**
- **Fuel is running severely low, making the delivery of primary health care at UNRWA health centres very challenging.**

[...]

Water and Sanitation Services (WASH)

[...]

- Since 7 October, UNRWA has distributed more than half a million bottles of water. However, **given the high number of people in the shelters, the water provided is not enough to meet personal water consumption needs as per WHO standards.**

[...]

Food Security

[...]

- Eleven bakeries have been hit and destroyed since 7 October. Only one of the WFP-contracted bakeries, along with eight others in the southern and Middle areas, are able to provide bread to shelters while working intermittently, depending on the availability of flour and fuel. People queue for long hours outside bakeries, where they are exposed as bombardments and strikes continue.

[...]



UNRWA situation and response to the escalation in the Gaza Strip

IDPs in UNRWA installations



UNRWA fatalities and damage to installations

Confirmed numbers, since 7 October



* IDPs in the North and Gaza areas as of 12 October. UNRWA's ability to provide humanitarian support in the North and Gaza City has since been compromised and access to information including updates on IDPs numbers has since been hindered.

Humanitarian access

93 trucks of humanitarian aid (of which 4 from UNRWA), including medical supplies, food and water, entered Gaza through Rafah, on 6 November.

UNRWA response – Health

7,260 IDPs in shelters received healthcare through 92 mobile medical points on 3 November.

6,415 patients received healthcare in nine (out of 22) UNRWA health centres still operational in the Middle and South areas on 6 November.

UNRWA response – Food assistance

4,304 tons of flour distributed by UNRWA, 362 of which went to local bakeries since 7 October.

UNRWA response – Psychosocial support

27,717 people were provided with psychosocial support and social work services since the beginning of the crisis.

UNRWA is conducting a child protection rapid assessment to identify child protection risks and needs.

”

Uddrag af baggrundoplysninger udgivet den 12. november 2023

UNWRA. Situation Report 28 on the situation in the Gaza Strip and the West Bank, including East Jerusalem Udgivet den 12. november 2023, s. 114-118 i den samlede PDF

[...]

UNRWA response

The Gaza Strip

UNRWA Shelters

- **The number of displaced people continues to increase.** UNRWA shelters in the Middle and South areas are severely overcrowded and are unable to accommodate new arrivals.
- Following the opening of three additional UNRWA installations in Rafah to host IDPs, the average number of IDPs per shelter went down to over 5,000.
- **The installations are accommodating far more people than their intended capacity.** They are not designed to host such a large number of people and do not have adequate facilities to provide safe and dignified living conditions. **The over-crowdedness is leading to significant spread of diseases, including acute respiratory illness and diarrhea, raises environmental and health issues and limits the Agency's ability to ensure effective and timely services.**
- The number of toilets differs from one shelter to another. In general, there are 30 to 50 toilets in a school (including those for persons with disabilities).
- People inside shelters continue to suffer from **lack of food, basic survival items, low hygiene levels and increased mental health issues.**

Health

[...]

- **The number of wounded continues to increase while patients in public hospitals are experiencing immense pain as medicines and anaesthetics are running short.** In addition, tens of thousands of displaced people have sought shelter in hospital parking lots and yards.

[...]”

Uddrag af baggrundsoplysninger udgivet den 13. november 2023

UNWRA. Situation Report 29 on the situation in the Gaza Strip and the West Bank, including East Jerusalem Udgivet den 13. november 2023, s. 119-126 i den samlede PDF

[...]

Humanitarian access & protection of civilians

The Gaza Strip

[...]

- **On 12 November, a total of 48 trucks carrying humanitarian supplies, including medical supplies, food and drinking water, entered the Gaza Strip through Rafah, bringing the total number of trucks to 963 since 21 October when the first convoy was allowed to enter. Of those, 22 of the trucks which entered on 12 November were UNRWA trucks.** UNRWA teams received all trucks in the convoys inside Gaza and helped with storage and distribution, in cooperation with other UN agencies.
- **This is far below the quantities needed to meet the needs of over 2 million people trapped in Gaza.** Before the war, around 500 trucks, including humanitarian assistance but predominantly commercial supplies, entered Gaza every day.

[...]”

Uddrag af baggrundsoplysninger udgivet den 14. november 2023

UNWRA. Situation Report 30 on the situation in the Gaza Strip and the West Bank (including East Jerusalem) Udgivet den 14. november 2023, s. 127-132 i den samlede PDF

“Key points

The Gaza Strip

- ***In the last 24 hours, one UNRWA colleague was injured while travelling in an UNRWA vehicle that sustained collateral damage due to nearby strikes. In total, 102 UNRWA colleagues have been killed since the beginning of the hostilities. This is the highest number of United Nations aid workers killed in a conflict in the history of the United Nations.***

[...]

- *Almost 1.6 million people have been displaced across the Gaza Strip since 7 October.*
- ***Nearly 795,500 internally displaced persons (IDPs) are now sheltering in 154 UNRWA installations across all five governorates of the Gaza Strip, including in the north.***
- ***About 634,500 IDPs are sheltering in 97 facilities in the Middle, Khan Younis and Rafah areas. Nearly 160,000 IDPs were sheltering in 57 UNRWA schools in the northern and Gaza areas as of 12 October 2023, before the evacuation order was issued by the Israeli Authorities. UNRWA is not able to access these shelters to assist or protect IDPs and does not have information on their needs and conditions.***
- *Obtaining updated figures and information is becoming increasingly challenging, especially in the Middle area, due to serious communication breakdowns. In some areas, the telecommunications companies have stopped operating. **It is expected that communications will start to fail as of Thursday 16 November, when telecommunications companies run out of fuel to operate their data centres and major connection sites***
- *With current supplies, UNRWA is only meeting 39 per cent of the food needs and one per cent of WASH needs in the shelters.*

[...]

Overall situation

The Gaza Strip

- ***According to the Ministry of Health (MoH) in Gaza, as of 10 November over 11,078 people have been killed in the Gaza Strip since 7 October; two thirds of them are reportedly children and women. Due to the collapse in MoH services and communications in the north, casualty data has not been updated for the last three days.***

Humanitarian access & protection of civilians

The Gaza Strip

- *One UNRWA colleague was injured while she was travelling in an UNRWA vehicle that sustained collateral damage due to strikes nearby, in Nuseirat camp, Middle Area. 102 colleagues have been killed since the beginning of the war.*
- ***Nearly one third of the UNRWA colleagues who were killed were below the Wadi Gaza line, in the southern and middle areas of the Gaza Strip.***

[...]

- *At least 563 IDPs sheltering in UNRWA premises have been injured and 71 killed since 7 October. The number of killed and injured IDPs is likely to be higher as UNRWA is still trying to verify casualties of incidents impacting its installations in the North and Gaza areas.*
- *At least 64 UNRWA installations have been impacted since the beginning of the war.*

[...]

UNRWA response

The Gaza Strip

UNRWA Shelters

- **The number of displaced people continues to increase.** UNRWA shelters in the Middle and Southern areas are severely overcrowded and are unable to accommodate new arrivals.
- **The installations accommodate far more people than their intended capacity.** They are not designed to host such a large number of people and do not have adequate facilities to provide safe and dignified living conditions. **The over-crowding is leading to significant spread of diseases, including acute respiratory illness and diarrhea, raises environmental and health issues and limits the Agency's ability to provide services.**
- **People inside shelters do not have enough food and basic survival items. Hygiene levels are poor as mental health issues increase.**

Health

- *Due the continued communication breakdowns in some areas in the South and especially in the Middle areas, at the time of reporting data is only available for services provided on 12 November.*
- *On 12 November, nine (out of 22) UNRWA health centres were still operational in the middle and southern areas, recording 7,210 patient visits, including Palestine Refugees and non-refugees.*
- *Most of these health centres are unable to use online registration systems for patients due to network breakdown. Patient information is therefore mostly registered on paper, making data collection and reporting more challenging.*

[...]

- **UNRWA continued to provide health care to IDPs at shelters through 124 medical teams deployed to the shelters. 281 health workers attended a total of 10,244 cases on 12 November.**
- **As of 14 November, the fuel reserves of the health centres will be depleted.** UNRWA operations will entirely depend on solar energy which is designed only to cater for minimal operations. Functionality of the solar energy is not guaranteed as any malfunction and/or battery failure will cause the complete stop of all operations.

Water and Sanitation Services (WASH)

- [...] However, given the high number of people in the shelters, **the water provided is not enough to meet personal water consumption needs** as per WHO standards.
- **As of 15 November, public WASH facilities will start shutting down, this includes:**
 - 60 water wells in the south of Wadi Gaza. This will cut domestic water off at 44 UNRWA IDP shelters in the south of Wadi Gaza, which are currently hosting over 290,000 IDPs. It will also cut domestic water supply to most housing units in the South of Wadi Gaza.
 - Two main desalination plants in Rafah and Middle areas will start shutting down as well. This means cutting off the major source of potable water, which supports the population South of Wadi Gaza, and provides water to 44 UNRWA managed IDP shelters hosting over 290,000 IDPs.

[...]

- **As of 14 November, UNRWA sanitation work will start shutting down, causing environmental hazards with around 400 tons of solid waste per day accumulated in all camps and UNRWA managed and overcrowded IDP shelters.** Combined with stopping public sewage pumping stations (see below), and the shut-down of municipality sanitation operations, this will impose serious threats to public health, with a high risk of water contamination and disease outbreak.

[...]

Food security

[...]

- *Since the war started, UNRWA has been drawing down on its already existing stocks of flour and dried food. These stocks are nearly depleted. [...]*

Funding

- UNRWA has updated its appeal for the emergency response in the occupied Palestinian territory. The Agency requires US\$ 481 million for the period October – 31 December 2023. So far, confirmed funding – comprising received funds and confirmed pledges – stand at US\$ 128.1 million, representing about 27 per cent of total requirements.

[...]



UNRWA situation and response to the escalation in the Gaza Strip

IDPs in UNRWA installations



sheltering in

795,500
IDPs*



154
UNRWA
installations



To date, **563 IDPs** sheltering in UNRWA facilities have been injured and **71 killed** since 7 October.

People inside shelters do not have enough food and basic survival items. Hygiene levels are poor as mental health issues increase.

UNRWA fatalities and damage to installations

Confirmed numbers, since 7 October



102 UNRWA colleagues killed



64 UNRWA installations **damaged** (70% of them are south of Wadi Gaza, in the middle and southern areas)

UNRWA response - WASH



UNRWA continues to operate water wells in Khan Younis and Rafah for the provision of potable and domestic water supply. Potable water trucking operations to the shelters in Rafah and Khan Younis areas also continue on 12 November.

UNRWA response – Health



10,244 IDPs in shelters received healthcare through 124 medical teams on 12 Nov.

7,210 patients received healthcare in nine (out of 22) UNRWA health centres still operational in the Middle and South areas on 12 Nov.

1067 children were vaccinated and **259** IDPs received dental services for emergency cases since the reactivation of these services.

A total of **277 post-natal and high-risk pregnancy cases** have been attended to at the health centres and a total of **765 post-natal mothers** have been attended to in the shelters since the beginning of October. .

UNRWA response – Psychosocial support



38,000 people (62% women received psychosocial support including family support and recreational activities since the beginning of the crisis.

* IDPs in the North and Gaza areas as of 12 October. UNRWA's ability to provide humanitarian support in the North and Gaza City has since been compromised and access to information including updates on IDPs numbers has since been hindered.