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Item 2(c) of the provisional agenda

Organizational matters

Adoption of the agenda

Provisional agenda and annotations[†]

Note by the Executive Secretary¹

I. Provisional agenda

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4. Reporting from and review of Parties included in Annex I to the Convention.
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6. Report of the Adaptation Committee (for 2019, 2020 and 2021).

[†] This document was scheduled for publication after the standard publication date owing to circumstances beyond the submitter's control.

¹ The [abbreviations and acronyms list](#) can be found at the end of the document.

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 - (iii) Fourth (2020) Biennial Assessment and Overview of Climate Finance Flows;
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 - (c) Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund (for 2020 and 2021);
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 - (f) Compilation and synthesis of, and summary report on the in-session workshop on, biennial communications of information related to Article 9, paragraph 5, of the Paris Agreement.
9. Development and transfer of technologies:
 - (a) Joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network (for 2020 and 2021);
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² Neither the inclusion of this item in the agenda nor the annotations to it prejudice outcomes on matters related to the governance of the WIM.

17. All matters of adaptation.
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 - (a) Audit report and financial statements for 2019 and 2020;
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19. High-level segment:
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20. Other matters.
21. Conclusion of the session:
 - (a) Adoption of the draft report of the Conference of the Parties on its twenty-sixth session;
 - (b) Closure of the session.

II. Guidance from the Bureau of the governing bodies

1. In the light of the COVID-19 pandemic and upon receiving a detailed assessment from a representative of the United Kingdom of Great Britain and Northern Ireland, the host of COP 26, at its meeting of 1 April 2020 the Bureau of the governing bodies decided to postpone COP 26, CMP 16 and CMA 3 to 2021.³ At its meeting of 28 May 2020, the Bureau accepted the proposal by the host of COP 26 to convene the sessions from 1 to 12 November 2021.⁴ At its meeting of 15 June 2021, after consultations with the host, the Bureau agreed that the sessions will open on Sunday, 31 October 2021, to provide additional time to complete the work.⁵

2. At its meeting of 25 August 2020, the Bureau, to enable work mandated for 2020 and 2021 to be delivered at COP 26 with a view to bringing the UNFCCC process back on track by the end of 2021, to the extent possible, requested the secretariat to proceed in operationalizing the following criteria:⁶

(a) Maintaining the original timelines for mandates and submission deadlines to the extent possible, and informally advancing work mandated to be initiated in 2020, particularly if mandated to conclude in 2020 or 2021;

(b) Maintaining the mandated number of meetings and delivering reports of the constituted bodies as originally planned in 2020–2021. In this regard, meetings of the constituted bodies originally mandated to be held in conjunction with a session can be held virtually in the absence of a session;

(c) Extending the current membership of the Convention, Kyoto Protocol and Paris Agreement bodies as needed until successors can be appointed or elected;

(d) Holding events in 2020 that were scheduled to be held in 2020, to the extent possible.

3. In response to the Bureau guidance and in preparation for this session, the COP 25 Presidency and incoming COP 26 Presidency, in coordination with the Chairs of the subsidiary bodies, advanced work informally under the governing bodies⁷ with a view to

³ See <https://unfccc.int/documents/215371>.

⁴ See <https://unfccc.int/documents/228024>.

⁵ See <https://unfccc.int/documents/279088>.

⁶ See <https://unfccc.int/documents/249956>.

⁷ See <https://unfccc.int/process-and-meetings/bodies/supreme-bodies/conference-of-the-parties->

maximizing progress and minimizing delays in the UNFCCC process resulting from the COVID-19 pandemic.

4. Session numbers and dates referred to in mandates in previous decisions may no longer correspond to timelines for action to be taken. In keeping with the Bureau guidance, the overarching objective is to maintain timelines and, therefore, the mandated year takes precedence over the session number.

III. Proposed organization of the session: overview

(a) Scenario for the launch of work in all bodies

5. On 31 October the President of COP 25 will convene the first plenary meeting of COP 26 and propose the election of the President of COP 26, who will also serve as the President of CMP 16 and CMA 3. The COP will then take up the organizational and substantive items on its provisional agenda, including referring items on its agenda to the subsidiary bodies, as appropriate. The first plenary meeting of the COP will then be adjourned. The first plenary meetings of CMP 16 and CMA 3 will follow, with each body taking up the organizational and substantive issues on their provisional agenda, including referring items to the subsidiary bodies, as appropriate. The first plenary meetings of CMP 16 and CMA 3 will then also be adjourned.

6. SB 52–55 have been scheduled in conjunction with COP 26, CMP 16 and CMA 3.

7. A joint plenary meeting of all five bodies will be convened on 31 October, upon conclusion of the plenaries of the subsidiary bodies, to hear statements from groups of Parties and observer organizations. It is envisaged that these statements will be concise.

8. During the conference, meetings will be organized in line with the recommendations of the SBI⁸ so as to ensure the observance of clear and effective working practices agreed to by all Parties.

9. The principles of openness, transparency and inclusiveness will guide the organization of work leading up to and during the conference. These principles will be demonstrated through the use of informal plenary meetings, the enhanced availability of electronic documentation, the timely announcement of meetings and the broadcasting of meeting information on closed-circuit television, the UNFCCC website, the virtual conference platform and other digital and social media.

(b) High-level segment

10. In May 2021, the Prime Minister of the United Kingdom extended an invitation to Heads of State and Government to attend a World Leaders Summit at the start of COP 26. During the Summit, Heads of State and Government will be able to make statements. This portion of the World Leaders Summit will form the first part of the high-level segment. The high-level segment will be resumed during the second week of the conference to hear statements from Parties that did not deliver statements in the first part (see paras. 122–129 below).

11. Further information on the organization of the World Leaders Summit and the high-level segment will be provided on the UNFCCC website as it becomes available.

(c) Mandated and other events

12. At its meeting of 15 October 2020, the Bureau of the governing bodies agreed that the round table on pre-2020 implementation and ambition would be held in 2020; the fourth biennial high-level ministerial dialogue on climate finance will be held in 2021 once mandated inputs have been prepared; and the high-level event on global climate action will be held at COP 26.

[cop/presidency-consultations-and-other-presidency-meetings/informal-consultations-by-the-cop-25-presidency-and-the-cop-26-incoming-presidency](#).

⁸ FCCC/SBI/2014/8, paras. 218–221.

13. The round table on pre-2020 implementation and ambition was held in two parts during the UNFCCC Climate Dialogues 2020.⁹ Building on the 2018 and 2019 stocktakes on pre-2020 implementation and ambition, the round table addressed progress in relation to pre-2020 implementation and ambition on the basis of submissions from Parties. The outcomes of the round table will inform the second periodic review of the long-term global goal under the Convention.¹⁰

14. The following COP-mandated events will be convened at this session:

(a) The fourth biennial high-level ministerial dialogue on climate finance which will be informed by the reports on the in-session workshop on long-term climate finance and the fourth (2020) Biennial Assessment and Overview of Climate Finance Flows;¹¹

(b) A high-level event on global climate action¹² by the high-level champions, who will report on their work in 2020–2021, including regarding the mandate¹³ to improve the Marrakech Partnership on Global Climate Action to enhance ambition and other activities, such as the Climate Action Pathways¹⁴ and the global Race to Zero and Race to Resilience campaigns.

15. Many other events, including events convened by the COP 26 Presidency, will take place at the conference. Further information will be provided on the UNFCCC website as it becomes available.

IV. Annotations to the provisional agenda

1. Opening of the session

16. COP 26 will be opened by the President of COP 25, Carolina Schmidt (Chile).

2. Organizational matters

(a) Election of the President of the Conference of the Parties at its twenty-sixth session

17. *Background:* In accordance with the principle of rotation among the regional groups, the President of COP 26 is to be elected from the Western European and other States. The President of COP 25 will call for the election of Alok Sharma (United Kingdom) as the President of COP 26. Mr. Sharma will also serve as President of CMP 16 and CMA 3.

18. *Action:* The COP will be invited to elect Mr. Sharma by acclamation to serve as the President of COP 26, CMP 16 and CMA 3.

(b) Adoption of the rules of procedure

19. *Background:* At COP 25, Parties decided to continue to apply the draft rules of procedure contained in document FCCC/CP/1996/2, with the exception of rule 42, and agreed to continue consideration of this matter at COP 26.

20. *Action:* The COP may wish to decide to continue applying the draft rules of procedure and to invite the President of COP 26 to undertake consultations with a view to achieving adoption of the rules.

FCCC/CP/1996/2

*Organizational matters: adoption of the rules of procedure.
Note by the secretariat*

⁹ See <https://unfccc.int/event/roundtable-on-pre-2020-implementation-and-ambition>.

¹⁰ See document FCCC/CP/2021/2 for a summary of the discussions.

¹¹ Decision 3/CP.24, para. 13.

¹² Decision 1/CP.25, para. 27.

¹³ Decision 1/CP.25, para. 28.

¹⁴ See https://unfccc.int/climate-action/marrakech-partnership/reporting-and-tracking/climate_action_pathways.

(c) Adoption of the agenda

21. *Background:* The secretariat, in agreement with the President of COP 25, drafted the provisional agenda for COP 26 after consultations with the Bureau of the governing bodies.

22. *Action:* The COP will be invited to adopt its agenda.

<i>FCCC/CP/2021/1</i>	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>
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(d) Election of officers other than the President

23. *Background:* At the request of the President of COP 25, consultations on nominations to the Bureau of the governing bodies were initiated at the first part of the 2021 sessions of the subsidiary bodies with the Chairs and coordinators of the regional groups and constituencies, who were informed that the deadline for the submission of nominations is 6 November 2021.

24. Parties are invited to recall decision 3/CP.23 and to give active consideration to the nomination of women for elective posts in bodies established under the Convention.

25. *Action:* The COP will be invited to elect the members of the Bureau.

<i>Further information</i>	https://unfccc.int/process-and-meetings/bodies/election-and-membership
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(e) Admission of organizations as observers

26. *Background:* The COP will have before the note containing the list of organizations seeking admission as observers, following review and consideration by the Bureau of the governing bodies.¹⁵

27. *Action:* The COP will be invited to consider the list and to admit the organizations as observers.

<i>FCCC/CP/2021/7</i>	<i>Admission of observers: organizations applying for admission as observers. Note by the secretariat</i>
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(f) Organization of work, including for the sessions of the subsidiary bodies

28. *Action:* The COP will be invited to agree on the organization of work for the session and the referral of items to the subsidiary bodies, as appropriate, as indicated under the relevant agenda items.

29. Guided by the principles of openness, transparency and inclusiveness, the COP will be invited to organize its work in a manner that ensures that the mandates for the session are addressed while being flexible enough to respond to changing circumstances and new developments in the negotiations.

<i>FCCC/CP/2021/1</i>	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>
<i>FCCC/KP/CMP/2021/1</i>	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>
<i>FCCC/PA/CMA/2021/1</i>	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>

¹⁵ In accordance with decisions 36/CMP.1 and 2/CMA.1, a single process is used for the admission of observer organizations to sessions of the COP, the CMP and the CMA, with decisions on the admission of observer organizations being taken by the COP.

FCCC/SBSTA/2021/2	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>
FCCC/SBI/2021/9	<i>Provisional agenda and annotations. Note by the Executive Secretary</i>

(g) Dates and venues of future sessions

30. *Background:* In keeping with the principle of rotation among the regional groups, the host of COP 27 is to come from the African States and the host of COP 28 from the Asia-Pacific States.

31. In a letter dated 11 August 2021, the Chair of the African Group communicated to the secretariat that Egypt had been nominated to host COP 27.

32. *Action:* The COP will be invited to decide on the host country for COP 27 and to take any further action it deems appropriate.

(h) Adoption of the report on credentials

33. *Background:* According to rule 19 of the draft rules of procedure being applied, the credentials of representatives of Parties, as well as the names of alternate representatives and advisers, shall be submitted to the secretariat not later than 24 hours after the opening of the session. Any later change in the composition of delegations shall also be submitted to the secretariat. The credentials shall be issued either by the Head of State or Government or by the competent authority. The Bureau will examine the credentials and submit its report on credentials for adoption by the COP (see rule 20 of the draft rules of procedure). Representatives shall be entitled to participate provisionally in the session, pending a decision by the COP to accept their credentials (see rule 21 of the draft rules of procedure). Only Parties with valid credentials would be able to participate in the adoption of amendments to the Convention, a protocol or another legal instrument. The COP will have before it for adoption the report on credentials, to be submitted by the Bureau.

34. *Action:* The COP will be invited to adopt the report on credentials of the representatives of Parties attending COP 26. Representatives may participate provisionally, pending this action.

3. Reports of the subsidiary bodies

(a) Report of the Subsidiary Body for Scientific and Technological Advice

35. *Background:* The Chair of the SBSTA will report on the work conducted at SBSTA 52–55, including on any recommendations of draft decisions and conclusions for consideration and adoption at COP 26 arising from that work and on any other issues mandated for consideration by the SBSTA.

36. *Action:* The COP will be invited to take note of the progress in the work of the SBSTA and to consider the recommended draft decisions and conclusions for adoption.

(b) Report of the Subsidiary Body for Implementation

37. *Background:* The Chair of the SBI will report on the work conducted at SBI 52–55, including on any recommendations of draft decisions and conclusions for consideration and adoption at COP 26 arising from that work and on any other issues mandated for consideration by the SBI.

38. *Action:* The COP will be invited to take note of the progress in the work of the SBI and to consider the recommended draft decisions and conclusions for adoption.

4. Reporting from and review of Parties included in Annex I to the Convention

39. *Background:* Developed countries were to submit their NC7s and BR3s by 1 January 2018 and their BR4s by 1 January 2020. As at the time of preparation of this document, the secretariat had received 42 BR4s, including the corresponding BR4 CTF tables, from Parties included in Annex I to the Convention.

40. The secretariat has prepared a compilation and synthesis report on the information reported by Parties included in Annex I to the Convention in their NC7s, BR3s and BR4s for consideration at this session.

41. Matters related to this agenda item are considered under the SBI.¹⁶

42. *Action:* The COP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBI.

5. Reporting from Parties not included in Annex I to the Convention

43. *Background:* COP 25 requested the SBI to continue to review and revise the terms of reference of the CGE, taking into account the informal note on the report and terms of reference of the CGE, with a view to finalizing and recommending a draft decision on the matter for consideration and adoption at COP 26.¹⁷

44. Matters related to this agenda item are considered under the SBI.¹⁸

45. *Action:* The COP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBI.

<i>Informal note</i>	https://unfccc.int/documents/204423
<i>Further information</i>	https://unfccc.int/CGE

6. Report of the Adaptation Committee (for 2019, 2020 and 2021)

46. *Background:* The AC reports annually to the COP through the subsidiary bodies.¹⁹

47. COP 22 decided that the progress, effectiveness and performance of the AC would be reviewed in 2021 with a view to adopting a decision on the outcome of the review. It invited Parties to submit their views thereon to inform the process.²⁰ COP 25 requested the AC and the LEG to continue to include in their reports information on the gaps and needs related to the process to formulate and implement national adaptation plans identified in undertaking their mandated work and on how to address them.²¹

48. For information on the informal work undertaken by the COP 25 Presidency and the incoming COP 26 Presidency, see paragraph 3 above.

49. Matters relating to this agenda item are considered under the SBSTA and the SBI.²²

50. *Action:* The COP will be invited to refer the review of the progress, effectiveness and performance of the AC to the SBSTA and the SBI and to take any action it deems appropriate on the basis of their recommendations. It will also be invited to elect members of the AC.

<i>FCCC/SB/2019/3</i>	<i>Report of the Adaptation Committee</i>
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¹⁶ See document FCCC/SBI/2021/9, paras. 18–22.

¹⁷ FCCC/CP/2019/13, para. 56.

¹⁸ See document FCCC/SBI/2021/9, paras. 28–32.

¹⁹ Decision 2/CP.17, para. 96.

²⁰ Decision 5/CP.22, paras. 11–12.

²¹ Decision 7/CP.25, para. 3.

²² See documents FCCC/SBSTA/2021/2, paras. 19–22, and FCCC/SBI/2021/9, paras. 58–61 and 71–73.

<i>FCCC/SB/2020/2</i>	<i>Report of the Adaptation Committee</i>
<i>FCCC/SB/2021/6</i>	<i>Report of the Adaptation Committee</i>
<i>Further information</i>	https://unfccc.int/Adaptation-Committee and https://unfccc.int/process-and-meetings/bodies/election-and-membership

7. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts

51. *Background:* COP 19 and 20 requested the Executive Committee to report annually to the COP through the subsidiary bodies and to make recommendations, as appropriate.²³ Article 8, paragraph 2, of the Paris Agreement states that the WIM shall be subject to the authority and guidance of the CMA and may be enhanced and strengthened as determined by the CMA.

52. COP 24 and 25 were invited to consider the matter of the COP authority over and guidance to the WIM, including its Executive Committee.²⁴ COP 24 noted the understanding among Parties²⁵ that it would only consider the report of the Executive Committee, without prejudging outcomes of future consideration of the governance of the WIM. COP 25 noted that considerations related to the governance of the WIM will continue at COP 26.²⁶

53. For information on the informal work undertaken by the COP 25 Presidency and the incoming COP 26 Presidency, see paragraph 3 above.

54. *Action:* The COP will be invited to consider the matter of its authority over and guidance to the WIM, including its Executive Committee, and to take any action it deems appropriate.

8. Matters relating to finance

(a) Long-term climate finance

55. *Background:* COP 20 requested the secretariat to organize annual in-session workshops through to 2020 and to prepare a summary report on the workshops for annual consideration by the COP and at the biennial high-level ministerial dialogue on climate finance.²⁷ COP 24 decided on the following focus areas for 2019 and 2020 of the in-session workshops on long-term climate finance:²⁸

(a) The effectiveness of climate finance, including the results and impacts of finance provided and mobilized;

(b) The provision of financial and technical support to developing country Parties for their adaptation and mitigation actions in relation to holding the increase in the global average temperature to well below 2 °C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 °C above pre-industrial levels.

56. The in-session workshop on long-term climate finance scheduled to be held in 2020 was convened in two parts. The outcomes of the workshop will inform the fourth biennial high-level ministerial dialogue on climate finance (see para. 14(a) above).²⁹

²³ Decisions 2/CP.19, para. 3, and 2/CP.20, para. 4.

²⁴ FCCC/CP/2018/1, para. 55, and FCCC/CP/2019/1, para. 46.

²⁵ FCCC/CP/2018/10, para. 83.

²⁶ Decision 2/CP.25, para. 2.

²⁷ Decision 5/CP.20, para. 12.

²⁸ Decision 3/CP.24, para. 9.

²⁹ Decision 3/CP.24, para. 13.

57. COP 25 could not conclude consideration of this sub-item. In accordance with rules 10(c) and 16 of the draft rules of procedure being applied, it has been included in the provisional agenda for this session.

58. *Action:* The COP will be invited to consider the summary reports on the in-session workshops and to take any action it deems appropriate.

<i>FCCC/CP/2019/4</i>	<i>In-session workshop on long-term climate finance in 2019. Summary report by the secretariat</i>
<i>FCCC/CP/2019/7</i>	<i>Third biennial high-level ministerial dialogue on climate finance: translating climate finance needs into action. Note by the President</i>
<i>FCCC/CP/2019/INF.1</i>	<i>Biennial submissions from developed country Parties on their updated strategies and approaches for scaling up climate finance from 2014 to 2020. Compilation and synthesis report by the secretariat</i>
<i>FCCC/CP/2021/6</i>	<i>In-session workshop on long-term climate finance in 2020. Summary report by the secretariat</i>
<i>Further information</i>	https://unfccc.int/topics/climate-finance/workstreams/long-term-climate-finance-ltf

(b) Matters relating to the Standing Committee on Finance

- (i) Report of the Standing Committee on Finance – Convention matters
- (ii) First report on the determination of the needs of developing country Parties related to implementing the Convention and the Paris Agreement
- (iii) Fourth (2020) Biennial Assessment and Overview of Climate Finance Flows
- (iv) Review of the functions of the Standing Committee on Finance

59. *Background:* COP 17 decided that the SCF shall report at each ordinary session of the COP and make recommendations for consideration by the COP on all aspects of its work.³⁰ COP 17 requested the SCF to prepare a biennial assessment and overview of climate finance flows drawing on the available sources of information and including information on the geographical and thematic balance of flows.³¹

60. COP 24 requested the SCF to prepare, every four years, a report on the determination of the needs of developing country Parties related to implementing the Convention and the Paris Agreement for consideration by the COP and the CMA, starting at COP 26 and CMA 3.³²

61. COP 25 requested the SCF to report to COP 26 on progress in implementing its workplan,³³ including on outcomes of the fourth (2020) Biennial Assessment and Overview of Climate Finance Flows, the draft guidance to the operating entities of the Financial Mechanism and the SCF Forum.

62. COP 25 decided that the review of the functions of the SCF would be initiated in 2021 with a view to being concluded in 2022.³⁴

63. A proposal was received from Gabon on behalf of the African Group on 17 August 2021 that the issues under sub-item 8(b) be included in the agenda and considered separately.

³⁰ Decision 2/CP.17, para. 120.

³¹ Decision 2/CP.17, para. 121(f).

³² Decision 4/CP.24, para. 13.

³³ Decision 11/CP.25, para. 18.

³⁴ Decision 11/CP.25, para. 17.

64. *Action:* The COP will be invited to consider the 2020 and 2021 reports of the SCF, including the summary and recommendations of the fourth (2020) Biennial Assessment and Overview of Climate Finance Flows and the first report on the determination of the needs of developing country Parties related to implementing the Convention and the Paris Agreement, and to take any action it deems appropriate. The COP will also be invited to initiate the review of the functions of the SCF. It will further be invited to elect members of the SCF.

<i>FCCC/CP/2020/4– FCCC/PA/CMA/2020/3</i>	<i>Report of the Standing Committee on Finance</i>
<i>FCCC/CP/2021/10– FCCC/PA/CMA/2021/7</i>	<i>Report of the Standing Committee on Finance</i>
<i>FCCC/CP/2021/10/Add.1– FCCC/PA/CMA/2021/7/Add.1</i>	<i>Report of the Standing Committee on Finance. Addendum. Summary and recommendations of the fourth (2020) Biennial Assessment and Overview of Climate Finance Flows</i>
<i>FCCC/CP/2021/10/Add.2– FCCC/PA/CMA/2021/7/Add.2</i>	<i>Report of the Standing Committee on Finance. Addendum. First report on the determination of the needs of developing country Parties related to implementing the Convention and the Paris Agreement</i>
<i>FCCC/CP/2021/10/Add.3– FCCC/PA/CMA/2021/7/Add.3</i>	<i>Report of the Standing Committee on Finance. Addendum. Draft guidance to the operating entities of the Financial Mechanism</i>
<i>FCCC/CP/2021/10/Add.4– FCCC/PA/CMA/2021/7/Add.4</i>	<i>Report of the Standing Committee on Finance. Addendum. Forum of the Standing Committee on Finance on finance for nature-based solutions</i>
<i>Further information</i>	https://unfccc.int/SCF ; https://unfccc.int/documents/302688 and https://unfccc.int/process-and-meetings/bodies/election-and-membership

(c) Report of the Green Climate Fund to the Conference of the Parties and guidance to the Green Climate Fund (for 2020 and 2021)

65. *Background:* The Board of the GCF submits an annual report to the COP, as provided for in the arrangements between the COP and the GCF,³⁵ including information on the implementation of the guidance provided at the previous session of the COP and in any other relevant decisions of the COP.

66. COP 17 decided that the SCF will provide draft guidance to the GCF for consideration by the COP based on the annual report of the GCF to the COP, inputs from constituted bodies and views submitted by Parties.³⁶ Moreover, the COP requested the secretariat to provide information to it on the operation of the registry of nationally appropriate mitigation actions annually in order to inform the discussions on the Financial Mechanism.³⁷

67. COP 25 took note of the engagement of its President with the Secretary-General of the United Nations on the matter of granting privileges and immunities for the GCF and its officials through a possible institutional linkage between the United Nations and the GCF, and requested the President to report on this engagement at COP 26. The COP decided to continue its consideration of this matter at COP 26.³⁸

68. *Action:* The COP will be invited to provide guidance to the GCF on policies, programme priorities and eligibility criteria taking into consideration the 2020 and 2021

³⁵ Decision 5/CP.19, annex, para. 11.

³⁶ Decision 2/CP.17, para. 121(c).

³⁷ Decision 2/CP.17, para. 52(b).

³⁸ Decision 12/CP.25, paras. 9–10.

reports of the GCF, the 2021 report of the SCF and the annual report to the COP on the operation of the registry of nationally appropriate mitigation actions.

<i>FCCC/CP/2020/5</i>	<i>Report of the Green Climate Fund to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2021/8</i>	<i>Report of the Green Climate Fund to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2021/10/Add.3– FCCC/PA/CMA/2021/7/Add.3</i>	<i>Report of the Standing Committee on Finance. Addendum. Draft guidance to the operating entities of the Financial Mechanism</i>
<i>FCCC/CP/2020/INF.1</i>	<i>Operation of the registry of nationally appropriate mitigation actions. Report by the secretariat</i>
<i>FCCC/CP/2021/INF.1</i>	<i>Operation of the registry of nationally appropriate mitigation actions. Report by the secretariat</i>
<i>Draft report by the COP 25 Presidency to COP 26 on GCF privileges and immunities</i>	https://unfccc.int/documents/267638
<i>Further information</i>	https://unfccc.int/process/bodies/funds-and-financial-entities/green-climate-fund

(d) Report of the Global Environment Facility to the Conference of the Parties and guidance to the Global Environment Facility (for 2020 and 2021)

69. *Background:* The memorandum of understanding between the COP and the Council of the GEF provides that the GEF shall report annually to the COP on the implementation of guidance received. The GEF is expected to report at COP 26 on actions taken to implement the guidance provided at COP 25³⁹ and in any other relevant decisions of the COP.

70. COP 17 decided that the SCF will provide draft guidance to the GEF for consideration by the COP based on the annual report of the GEF to the COP, inputs from constituted bodies and views submitted by Parties.⁴⁰ Moreover, the COP requested the secretariat to provide information to it on the operation of the registry of nationally appropriate mitigation actions annually in order to inform the discussions on the Financial Mechanism.⁴¹

71. *Action:* The COP will be invited to provide guidance to the GEF on policies, programme priorities and eligibility criteria taking into consideration the 2020 and 2021 reports of the GEF, the 2021 report of the SCF and the annual report to the COP on the operation of the registry of nationally appropriate mitigation actions.

<i>FCCC/CP/2020/1 and Add.1</i>	<i>Report of the Global Environment Facility to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2021/9 and Add.1</i>	<i>Report of the Global Environment Facility to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2021/10/Add.3– FCCC/PA/CMA/2021/7/Add.3</i>	<i>Report of the Standing Committee on Finance. Addendum. Draft guidance to the operating entities of the Financial Mechanism</i>
<i>FCCC/CP/2020/INF.1</i>	<i>Operation of the registry of nationally appropriate mitigation actions. Report by the secretariat</i>
<i>FCCC/CP/2021/INF.1</i>	<i>Operation of the registry of nationally appropriate mitigation actions. Report by the secretariat</i>

³⁹ Decision 13/CP.25, para. 16.

⁴⁰ Decision 6/CP.24, para. 21.

⁴¹ Decision 2/CP.17, para. 52(b).

<i>Further information</i>	https://unfccc.int/topics/climate-finance/funds-entities-bodies/global-environment-facility
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(e) Seventh review of the Financial Mechanism

72. *Background:* COP 4 decided that the Financial Mechanism would be reviewed every four years in accordance with Article 11, paragraph 4, of the Convention.⁴² COP 17 decided that the SCF shall assist the COP in exercising its functions with respect to the Financial Mechanism by, inter alia, providing expert input, including through independent reviews and assessments, into the preparation and conduct of the periodic reviews of the Financial Mechanism by the COP.⁴³

73. COP 21 decided that the implementation of the Capacity-building Initiative for Transparency will be assessed in the context of the seventh review of the Financial Mechanism.⁴⁴

74. COP 23 decided that the seventh review of the Financial Mechanism will be initiated at COP 26 in accordance with the criteria in the updated guidelines contained in the annex to decision 12/CP.22, or as those guidelines may be subsequently amended. It requested the SCF to provide expert input to the review with a view to it being completed by 2021.⁴⁵

75. *Action:* The COP will be invited to initiate, and agree on the guidelines for, the seventh review of the Financial Mechanism taking into account the guidelines contained in the annex to decision 12/CP.22.

<i>Further information</i>	https://unfccc.int/topics/climate-finance/workstreams/review-of-the-financial-mechanism
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(f) Compilation and synthesis of, and summary report on the in-session workshop on, biennial communications of information related to Article 9, paragraph 5, of the Paris Agreement

76. *Background:* CMA 1 requested developed country Parties to submit biennial communications, starting in 2020, containing indicative quantitative and qualitative information related to Article 9, paragraphs 1 and 3, of the Paris Agreement, as applicable, including, as available, projected levels of public financial resources to be provided to developing country Parties, and reiterated that other Parties providing resources are encouraged to communicate biennially such information on a voluntary basis. It also requested the secretariat to establish a dedicated online portal for posting and recording the biennial communications, and to prepare a compilation and synthesis of the information included in the biennial communications starting in 2021, to inform the global stocktake.⁴⁶

77. CMA 1 further requested the secretariat to organize biennial in-session workshops beginning the year after the submission of the first biennial communications and to prepare a summary report on each workshop.⁴⁷

78. The CMA decided to consider, and invited the COP to consider, the compilations and syntheses and the summary reports on the in-session workshops starting in 2021.⁴⁸

79. *Action:* The COP will be invited to consider the compilation and synthesis and the summary report on the 2021 in-session workshop.

<i>FCCC/PA/CMA/2021/3</i>	<i>First biennial communications in accordance with Article 9, paragraph 5, of the Paris Agreement. Compilation and synthesis by the secretariat</i>
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⁴² Decision 3/CP.4, para. 2.

⁴³ Decision 2/CP.17, para. 121(e).

⁴⁴ Decision 1/CP.21, para. 87.

⁴⁵ Decision 11/CP.23, paras. 4–5.

⁴⁶ Decision 12/CMA.1, paras. 2, 4, 6 and 7.

⁴⁷ Decision 12/CMA.1, para. 8.

⁴⁸ Decision 12/CMA.1, paras. 9 and 12.

<i>FCCC/PA/CMA/2021/5</i>	<i>In-session workshop on information to be provided by Parties in accordance with Article 9, paragraph 5, of the Paris Agreement. Summary report by the secretariat</i>
<i>Biennial communications</i>	https://unfccc.int/Art.9.5-biennial-communications
<i>Further information</i>	https://unfccc.int/topics/climate-finance/workstreams/ex-ante-climate-finance-information-post-2020-article-95-of-the-paris-agreement

80. For information on the informal work undertaken by the COP 25 Presidency and the incoming COP 26 Presidency on matters relating to finance, see paragraph 3 above.

9. Development and transfer of technologies

(a) Joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network (for 2020 and 2021)

81. *Background:* COP 20 decided that the TEC and the CTCN shall continue to prepare a joint annual report to the COP, through the subsidiary bodies, on their respective activities and the performance of their respective functions.⁴⁹

82. Matters relating to this agenda sub-item are considered under the SBSTA and the SBI.⁵⁰

83. *Action:* The COP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBSTA and the SBI. It will also be invited to elect members of the TEC and the Advisory Board of the CTCN.

<i>FCCC/SB/2020/4</i>	<i>Joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network for 2020</i>
<i>FCCC/SB/2021/5</i>	<i>Joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network for 2021</i>
<i>Further information</i>	http://unfccc.int/ttclear , www.ctc-n.org and https://unfccc.int/process-and-meetings/bodies/election-and-membership

(b) Linkages between the Technology Mechanism and the Financial Mechanism of the Convention

84. *Background:* COP 24 requested the SBI to take stock of progress in strengthening the linkages between the Technology Mechanism and the Financial Mechanism with a view to recommending a draft decision on the matter, including on the consideration of a conclusion on this matter, for consideration and adoption at COP 26.⁵¹

85. Matters relating to this agenda sub-item are considered under the SBI.⁵²

86. *Action:* The COP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBI.

<i>FCCC/SB/2019/4</i>	<i>Joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network for 2019</i>
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⁴⁹ Decision 17/CP.20, para. 4.

⁵⁰ See documents FCCC/SBSTA/2021/2, paras. 34–36, and FCCC/SBI/2021/9, paras. 74–76.

⁵¹ Decision 14/CP.24, para. 9.

⁵² See document FCCC/SBI/2021/9, paras. 84–85.

<i>FCCC/SB/2020/4</i>	<i>Joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network for 2020</i>
<i>FCCC/SB/2021/5</i>	<i>Joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network for 2021</i>
<i>FCCC/CP/2019/3</i>	<i>Report of the Green Climate Fund to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2020/5</i>	<i>Report of the Green Climate Fund to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2021/8</i>	<i>Report of the Green Climate Fund to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2019/5</i>	<i>Report of the Global Environment Facility to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2020/1</i>	<i>Report of the Global Environment Facility to the Conference of the Parties. Note by the secretariat</i>
<i>FCCC/CP/2021/9</i>	<i>Report of the Global Environment Facility to the Conference of the Parties. Note by the secretariat</i>
<i>Further information</i>	http://unfccc.int/ttclear and www.ctc-n.org

(c) Review of the constitution of the Advisory Board of the Climate Technology Centre and Network

87. *Background:* COP 18 decided that the constitution of the Advisory Board of the CTCN shall be reviewed in 2020.⁵³

88. *Action:* The COP will be invited to review the constitution of the Advisory Board of the CTCN.

(d) Second review of the Climate Technology Centre and Network

89. *Background:* Subject to the availability of resources, the secretariat is to commission an independent review of the effective implementation of the CTCN every four years.⁵⁴ The second review was to be commissioned for consideration in 2021 taking into account lessons learned from the first review, including issues related to the timing of the review report and the management response provided by UNEP, as the host of the CTC, to the relevant findings and recommendations of the first independent review.⁵⁵

90. COP 23 decided to renew the memorandum of understanding between the COP and UNEP regarding the hosting of the CTC⁵⁶ for a further four-year period in accordance with decision 2/CP.17, annex VII, paragraph 22.⁵⁷

91. *Action:* The COP will be invited to:

(a) Consider the findings of, and recommendations arising from, the second independent review and determine any follow-up action for enhancing the performance of the CTCN;

(b) Consider matters relating to the renewal of the memorandum of understanding between the COP and UNEP regarding the hosting of the CTC and determine any follow-up action, as appropriate.

⁵³ Decision 14/CP.18, annex II, para. 16.

⁵⁴ Decision 2/CP.17, annex VII, para. 20.

⁵⁵ Decision 14/CP.23, para. 10.

⁵⁶ Decision 14/CP.18, annex I.

⁵⁷ Decision 14/CP.23, para. 5.

<i>FCCC/CP/2021/3</i>	<i>Report on the second independent review of the effective implementation of the Climate Technology Centre and Network</i>
<i>Further information</i>	http://unfccc.int/ttclear/

10. Capacity-building under the Convention

92. *Background:* The Paris Committee on Capacity-building prepares annual technical progress reports on its work for submission to the COP through the SBI.⁵⁸

93. COP 23 requested the SBI to initiate the fifth review of the implementation of the framework for capacity-building in countries with economies in transition with a view to completing the review at COP 26.⁵⁹

94. Matters relating to this agenda item are considered under the SBI.⁶⁰

95. *Action:* The COP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBI. It will also be invited to elect members of the Paris Committee on Capacity-building.

<i>FCCC/SBI/2020/13</i>	<i>Annual technical progress report of the Paris Committee on Capacity-building</i>
<i>FCCC/SBI/2021/10</i>	<i>Annual technical progress report of the Paris Committee on Capacity-building</i>
<i>Further information</i>	https://unfccc.int/node/9993 and https://unfccc.int/process-and-meetings/bodies/election-and-membership

11. Matters relating to the least developed countries

96. *Background:* COP 21 decided that the progress, need for continuation and terms of reference of the LEG will be reviewed at COP 26 with a view to adopting a decision thereon, taking into account, as appropriate, new processes and needs arising prior to the session.⁶¹ COP 25 requested the AC and the LEG to continue to include in their reports information on the gaps and needs related to the process to formulate and implement national adaptation plans identified in undertaking their mandated work and on how to address them.⁶²

97. Matters relating to this agenda item are considered under the SBI.⁶³

98. *Action:* The COP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBI.

12. Report of the forum on the impact of the implementation of response measures

99. *Background:* COP 24, CMP 14 and CMA 1 acknowledged that a single forum on the impact of the implementation of response measures covers the work of the COP, the CMP and the CMA on all matters relating to the impact of the implementation of response measures and affirmed that the forum shall report to the COP, the CMP and the CMA.⁶⁴

⁵⁸ Decision 2/CP.22, annex, para. 17.

⁵⁹ Decision 17/CP.23, para.4.

⁶⁰ See document FCCC/SBI/2021/9, paras. 92–96.

⁶¹ Decision 19/CP.21, para. 13.

⁶² Decision 7/CP.25, para. 3.

⁶³ See document FCCC/SBI/2021/9, paras. 67–70.

⁶⁴ Decisions 7/CP.24, 3/CMP.14 and 7/CMA.1, respectively.

100. CMA 1 decided that the forum shall provide recommendations for consideration by the subsidiary bodies with a view to them recommending actions for consideration and adoption by the COP, the CMP and the CMA.⁶⁵

101. Matters relating to this agenda item are considered under the SBSTA and the SBI.⁶⁶

102. *Action:* The COP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBSTA and the SBI.

<i>Further information</i>	https://unfccc.int/topics/mitigation/workstreams/response-measures
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13. Gender and climate change

103. *Background:* COP 22 requested the secretariat to continue to prepare an annual report on gender composition in accordance with decisions 23/CP.18 and 18/CP.20.⁶⁷ COP 22 also requested constituted bodies to include in their regular reports information on progress towards integrating a gender perspective into their processes, and the secretariat to prepare biennial synthesis reports on that information.⁶⁸ COP 25 adopted the enhanced five-year Lima work programme on gender and its gender action plan.⁶⁹

104. Matters relating to this agenda item are considered under the SBI.⁷⁰

105. *Action:* The COP will be invited to refer consideration of the annual report on gender composition and the synthesis report on progress in integrating a gender perspective in constituted body processes to the SBI. It will also be invited to take any action it deems appropriate on the basis of the recommendations of the SBI.

<i>FCCC/CP/2020/3</i>	<i>Gender composition. Report by the secretariat</i>
<i>FCCC/CP/2021/5</i>	<i>Progress in integrating a gender perspective into constituted body processes. Synthesis report by the secretariat</i>
<i>FCCC/CP/2021/4</i>	<i>Gender composition. Report by the secretariat</i>
<i>Further information</i>	www.unfccc.int/7516.php

14. Consideration of proposals by Parties for amendments to the Convention under Article 15

- (a) Proposal from the Russian Federation to amend Article 4, paragraph 2(f), of the Convention

106. *Background:* This sub-item was held in abeyance at COP 25.⁷¹ In accordance with rules 10(c) and 16 of the draft rules of procedure being applied, this sub-item has been included in the provisional agenda for this session.

107. *Action:* The COP will be invited to consider the proposal and to take any action it deems appropriate.

<i>FCCC/CP/2011/5</i>	<i>Proposal from the Russian Federation to amend Article 4, paragraph 2(f), of the Convention. Note by the secretariat</i>
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⁶⁵ Decision 7/CMA.1, para. 12.

⁶⁶ See document FCCC/SBSTA/2021/2, paras. 56–60, and FCCC/SBI/2021/9, paras. 105–109.

⁶⁷ Decision 21/CP.22, para. 19.

⁶⁸ Decision 21/CP.22, paras. 14–15.

⁶⁹ Decision 3/CP.25, para. 5.

⁷⁰ See document FCCC/SBI/2021/9, paras. 110–112.

⁷¹ FCCC/CP/2019/13, para. 8.

(b) Proposal from Papua New Guinea and Mexico to amend Articles 7 and 18 of the Convention

108. *Background:* COP 25 could not conclude consideration on this sub-item.⁷² In accordance with rules 10(c) and 16 of the draft rules of procedure being applied, this sub-item has been included in the provisional agenda for this session.

109. *Action:* The COP will be invited to consider the proposal and to take any action it deems appropriate.

<i>FCCC/CP/2011/4/Rev.1</i>	<i>Revised proposal from Papua New Guinea and Mexico to amend Articles 7 and 18 of the Convention. Note by the secretariat</i>
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(c) Proposal from Turkey to delete the name of Turkey from the list in Annex I to the Convention

110. *Background:* By a note verbale dated 28 April 2021, Turkey transmitted to the secretariat the text of a proposal for an amendment to the list in Annex I to the Convention. The secretariat communicated the proposal to Parties and signatories to the Convention six months before COP 26 and sent it for information to the Depositary on 30 April 2021. In accordance with rule 10(d) of the draft rules of procedure being applied, this sub-item has been included on the provisional agenda.

111. *Action:* The COP will be invited to consider the proposal and to take any action it deems appropriate.

<i>FCCC/CP/2021/INF.2</i>	<i>Proposal from Turkey to amend the list of Parties included in Annex I to the Convention</i>
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15. Second review of the adequacy of Article 4, paragraph 2(a–b), of the Convention

112. *Background:* At COP 17 to 25, the agenda was adopted with this item held in abeyance. In accordance with rules 10(c) and 16 of the draft rules of procedure being applied, this item has been included in the provisional agenda for this session.⁷³

113. *Action:* The COP will be invited to consider this matter and to take any action it deems appropriate.

16. Equitable, fair, ambitious and urgent real emission reductions now consistent with a trajectory to reduce the temperature below 1.5 °C

114. *Background:* A proposal was received from the Plurinational State of Bolivia on 19 July 2021 to include this matter in the provisional agenda for this session. In accordance with rule 10(d) of the draft rules of procedure being applied, this agenda item has been included in the provisional agenda.

115. *Action:* The COP will be invited to consider this item and to take any action it deems appropriate.

<i>Further information</i>	https://unfccc.int/documents/302689
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17. All matters of adaptation

116. *Background:* A proposal was received from the Plurinational State of Bolivia on 19 July 2021 to include this matter in the provisional agenda for this session. In accordance with

⁷² FCCC/CP/2019/13, para. 107.

⁷³ See document FCCC/CP/2019/1 for further background information.

rule 10(d) of the draft rules of procedure being applied, this agenda item has been included in the provisional agenda.

117. *Action:* The COP will be invited to consider this item and to take any action it deems appropriate.

<i>Further information</i>	https://unfccc.int/documents/302689
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18. Administrative, financial and institutional matters

- (a) Audit report and financial statements for 2019 and 2020
- (b) Budget performance for the bienniums 2018–2019 and 2020–2021
- (c) Programme budget for the biennium 2022–2023

118. *Background:* Matters relating to these agenda sub-items are considered under the SBI.⁷⁴

119. *Action:* The COP will be invited to take any action it deems appropriate on the basis of the recommendations of the SBI.

- (d) Decision-making in the UNFCCC process

120. *Background:* COP 25 could not conclude consideration of this matter. In accordance with rules 10(c) and 16 of the draft rules of procedure being applied, this sub-item has been included in the provisional agenda for this session.

121. *Action:* The COP will be invited to consider this matter and to take any action it deems appropriate.

19. High-level segment

122. The first part of the high-level segment will take place on Monday, 1 November, and Tuesday, 2 November, in the presence of Heads of State and Government, when statements will be heard in the joint plenary meeting of the governing bodies.

123. In keeping with recent practice, there will be one list of speakers for the high-level segment. Each Party, including Parties to the Convention, the Kyoto Protocol and the Paris Agreement, will speak only once. Parties may wish to take note that, as per SBI guidance urging Parties and presiding officers to conclude conferences in a timely manner,⁷⁵ statements must not exceed three minutes. Statements on behalf of groups, where other members of the group do not speak, are strongly encouraged and will be accorded additional time. Time limits will be strictly enforced. Following United Nations practice, a mechanism will be in place to signal to speakers when the time limit has been exceeded. Longer versions of the statements can be posted on the UNFCCC website.

- (a) Statements by Parties
- (v) *First part of the high-level segment*

124. Registration for the list of speakers for the first part of the high-level segment will be open from Monday, 6 September, to Friday, 15 October 2021. A form will be sent to Parties for this purpose.

⁷⁴ See document FCCC/SBI/2021/9, paras. 123–130.

⁷⁵ FCCC/SBI/2014/8, para. 218.

(vi) *Resumed high-level segment*

125. The high-level segment will resume on Tuesday, 9 November, to hear group or Party statements from Parties whose Heads of State and Government did not speak in the first part.

126. Registration for the list of speakers at the resumed high-level segment will be open from 6 September 2021 to 15 October 2021. A form will be sent to Parties for this purpose.

127. To have the full text of their official statement posted on the UNFCCC website, Parties should send a copy in advance to CopProtocol@unfccc.int.

(b) Statements by observer organizations

128. Representatives of intergovernmental and non-governmental organizations will be invited to make statements during the resumed high-level segment after group and Party statements. The time limit of two minutes per statement will be strictly enforced (see para. 123 above). The full text of official statements will be posted on the UNFCCC website.

129. The high-level segment will conclude on Wednesday, 10 November.

20. Other matters

130. Any other matters for the attention of the COP will be taken up under this agenda item.

21. Conclusion of the session

(a) Adoption of the draft report of the Conference of the Parties on its twenty-sixth session

131. *Background:* A draft report on the session will be prepared for consideration and adoption by the COP at the end of the session.

132. *Action:* The COP will be invited to consider and adopt the draft report and to authorize the Rapporteur to complete the report after the session under the guidance of the President and with the assistance of the secretariat.

(b) Closure of the session

133. The President will declare the session closed.

Abbreviations and acronyms

AC	Adaptation Committee
BR	biennial report
CGE	Consultative Group of Experts
CMA	Conference of the Parties serving as the meeting of the Parties to the Paris Agreement
CMP	Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol
COP	Conference of the Parties
COVID-19	coronavirus disease 2019
CTC	Climate Technology Centre
CTCN	Climate Technology Centre and Network
CTF	common tabular format
GCF	Green Climate Fund
GEF	Global Environment Facility
LEG	Least Developed Countries Expert Group
NC	national communication
SB	sessions of the subsidiary bodies
SBI	Subsidiary Body for Implementation
SBSTA	Subsidiary Body for Scientific and Technological Advice
SCF	Standing Committee on Finance
TEC	Technology Executive Committee
UNEP	United Nations Environment Programme
WIM	Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts
