



European Union

Concept Note

Enhancing the Role of Parliamentarians in Building Effective Counter-Terrorism Systems within a Rule of Law Framework

Symposium

Brussels, European Parliament 1-2 March 2016

States' responsibility to protect citizens from terrorism-related threats require the establishment of consistent rule of law framework that assigns primary responsibilities to legislatures. Parliamentarians' participation in the field of counter terrorism increases the effectiveness of counter terrorism policies that will benefit from enhanced accountability mechanisms, civic participation, and adherence to international best practices. Moreover, the transposition of the counter terrorism international legal framework into domestic legislation requires parliaments to enjoy accurate assistance for national security goals to be pursued in accordance with the international law. Legislators also directly impact the effectiveness of an anti-terrorism regime through allocation of national budget resources, oversight of justice sector institutions and existing legislation, public statements, and overall setting of national policy. Their independent role requires informed judgment to guarantee a transparent anti-terrorism legislation and national policy aiming at securing individual rights and the rule of law.

In recognition of the critical role of parliamentarians, the International Institute for Justice and the Rule of Law (IIJ) and the European Parliament (EP), in the framework of a project funded by the European Commission (EC), announce a Symposium on "Enhancing the Role of Parliamentarians in Building Effective Counter-Terrorism Systems within a Rule of Law Framework" to be held in Brussels on 1-2 March 2016. The event is as a significant stage of the overall series inaugurated in Valletta on 5-6 May 2015 and followed by the first regional workshop addressing legislators from the North and West Africa countries hosted by the Parliament of Morocco in October 2015. A further regional workshop, focused on Middle-East and East Africa countries to be hosted by the Grand National Assembly of Turkey will follow in April 2016.

The draft good practices address the following key topics:

- (1) examining root causes of terrorism;
- (2) incorporating requirements of international instruments against terrorism into domestic law and enacting timely anti-terrorism laws respecting human rights and fundamental freedoms;
- (3) establishing effective justice sector institutions and interagency bodies;
- (4) setting investigative tools within the rule of law;
- (5) promoting criminal procedure rules, rules of evidence, and justice system reforms to meet the challenges presented in terrorism cases;
- (6) fostering public acceptance and inclusiveness of the counter terrorism legal regime;
- (7) engaging civil society in the formation of counter terrorism policy;
- (8) allocating sufficient budget and government resources to support counter terrorism policy implementation;
- (9) overseeing law enforcement and intelligence services to secure citizens' rights;
- (10) balancing the needs of state secrecy with the benefits of public disclosure; and
- (11) promoting inter-parliamentary exchange of information and cooperation.

During the upcoming Brussels Symposium, parliamentarians from national committees related to counter-terrorism and the security sector of Middle East, North, East and West Africa countries, EU Member States, the European Parliament (notably the Civil Liberties, Justice and Home Affairs Committee and the Foreign Affairs Committee), the Arab Parliament, and the Parliamentary Assembly of the Council of Europe will convene to discuss and finalise the set of written good practices to support parliamentarians in the region in the area of counterterrorism. These discussions will also be reflected in the ongoing analytical study of the priorities, challenges and recommendations for parliamentarians in developing terrorism legislation, policy, and oversight and will also lead to a dedicated training module to better support the work of parliaments in the field of counter terrorism. The good practices developed during this program will also be submitted to the Global Counterterrorism Forum Ministerial Meeting for further endorsement and dissemination.