

RECALLING THE SPIRIT OF HELSINKI



HELSINKI 5-9 JULY 2015

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**DRAFT RESOLUTION**

**FOR THE GENERAL COMMITTEE ON  
POLITICAL AFFAIRS AND SECURITY**

***Recalling the Spirit of Helsinki***

**RAPPORTEUR  
Ms. Margareta Cederfelt  
Sweden**

**HELSINKI, 5 – 9 JULY 2015**

## **DRAFT RESOLUTION FOR THE GENERAL COMMITTEE ON POLITICAL AFFAIRS AND SECURITY**

**Rapporteur: Ms. Margareta Cederfelt (Sweden)**

1. Recalling the undiminished validity and historic role of the guiding principles and common values of the Helsinki Final Act signed in 1975, and reaffirming the commitment that participating States made “to peace, security and justice” with the objective of “promoting better relations among themselves and ensuring conditions in which their people can live in true and lasting peace free from any threat to or attempt against their security,”
2. Recalling the Charter of Paris for a New Europe adopted in 1990, which led to its acquiring permanent institutions and operational capabilities, including the Parliamentary Assembly of the OSCE,
3. Recalling the Decision on the Helsinki +40 Process launched at the Ministerial Council meeting in Dublin in 2012, the Declaration on Furthering the Helsinki +40 Process of the Kyiv Ministerial Council in 2013, and the Declaration on Further Steps in the Helsinki +40 Process adopted by the Basel Ministerial Council in 2014, and considering the OSCE’s Helsinki +40 Process an opportunity for the OSCE to reaffirm the relevance of its founding principles relating to international law,
4. Stressing the need for enhanced efforts to settle existing frozen or protracted conflicts in the OSCE area in a peaceful and negotiated manner, refraining from the threat or use of force and respecting the territorial integrity and sovereignty of the countries involved, in full respect of the United Nations Charter and the Helsinki Final Act,
5. Recognizing the need to proceed with the ongoing discussions and negotiations in order to update and modernize the 1999 Vienna Document on Confidence- and Security-Building Measures,
6. Regretting Russia’s withdrawal from the Treaty on Conventional Armed Forces in Europe (CFE), which hinders constructive dialogue on arms control and confidence-building measures and mechanisms,
7. Welcoming the entry into force on 24 December 2014 of the Arms Trade Treaty (ATT), a new chapter in collective efforts to bring responsibility, accountability and transparency to the global arms trade,
8. Expressing grave concern about the tragic developments and loss of life in Ukraine, and highlighting the role of the OSCE in engaging all parties in constructive dialogue, monitoring and supporting the implementation of all OSCE principles and commitments on the ground, preventing further escalation of the crisis and promoting a diplomatic process towards a peaceful settlement of the crisis,
9. Deeply deploring the flagrant violations of the OSCE core principles by the Russian Federation in the context of the conflict in and around Ukraine, including its

occupation of Crimea, Ukraine, which endangers broader Euro-Atlantic peace and stability,

10. Welcoming the Minsk Agreement signed in February 2015 by the leaders of Ukraine, Russia, France, and Germany, as a significant step towards a peaceful settlement of the crisis in and around Ukraine, and condemning the ongoing violations of the ceasefire,
11. Urging all parties to the conflict in and around Ukraine, in keeping with the spirit and letter of the Minsk Agreement, to allow OSCE monitors unfettered access to all parts of the territory of Ukraine, with safety guarantees,
12. Calling on Russia to use its full influence on the illegal separatists in Ukraine to comply with all commitments under the Minsk Agreement,
13. Regretting that no consensus was reached on the declaration on Ukraine at the 2014 OSCE Ministerial Council in Basel,
14. Expressing concern over the rapid evolution of the terrorist threat which has presented new challenges in the OSCE area and beyond, and condemning in the strongest terms the barbaric terrorist attacks in Paris and Copenhagen, targeted at values of tolerance, freedom of expression and freedom of religion that Europe embodies,
15. Expressing deep concern over the acute and growing threat posed by foreign terrorist fighters, and welcoming the declarations on the OSCE Role in Countering the Phenomenon of Foreign Terrorist Fighters and on the OSCE Role in Countering Kidnapping and Hostage-Taking Committed by Terrorist Groups adopted at the 2014 OSCE Ministerial Council in Basel, which reaffirm the need to enhance international co-operation to fight terrorism in all its forms, to prevent the movement of foreign terrorist fighters and to adopt effective measures for the prevention of the financing of terrorist organizations,
16. Recognizing the positive developments and significant progress in the international negotiations between the E3+3 group and the Islamic Republic of Iran to find a comprehensive resolution that will ensure the exclusively peaceful nature of the Iranian nuclear programme,
17. Expressing deep concern over the mass drownings in the Mediterranean Sea, involving hundreds of migrants fleeing conflict, poverty, political instability and human rights abuses in Africa and the Middle East, and the insufficient solidarity and burden-sharing among EU countries,
18. Condemning without reserve all the manifestations of anti-Semitism, and stressing the need to improve the implementation of OSCE commitments to combat anti-Semitism, as highlighted in the Berlin Declaration, and to further promote and strengthen non-discrimination and tolerance in the OSCE area,

The OSCE Parliamentary Assembly:

19. Reconfirms the fundamental principles governing the behaviour of States towards their citizens and each other as established by the Helsinki Final Act in 1975, and encourages all participating States to refrain from the threat or use of force against the territorial integrity or political independence of any State, or in any other manner inconsistent with the principles contained in the Helsinki Final Act, the Purposes of the United Nations, and all OSCE norms and commitments;
20. Calls for a strong commitment by participating States to the Vienna Document on Confidence- and Security-Building Measures, and for the further updating and modernizing of the document, with the aim of increasing predictability, openness and transparency in the exchange of information on the armed forces of participating States, and opportunities for verification activities;
21. Calls upon OSCE participating States to recognize the relevance of democratic control of armed and security forces and to better implement and further develop the Code of Conduct on Politico-Military Aspects of Security in the context of the existing political and military situation;
22. Stresses the importance of pursuing conventional arms control and improving the effectiveness of existing confidence- and security-building measures, including verification activities, in order to give stimulus to the Helsinki principles and put them successfully into practice;
23. Acknowledges the high significance of the ATT in global efforts aimed at achieving a solid security community, and calls for universal participation in the treaty, by encouraging all States, particularly major arms exporters and importers, to join it without further delay and to strictly adhere to its provisions, including by updating national legislative frameworks where needed;
24. Urges the Russian Federation to reconsider its withdrawal from the CFE Treaty, to honour its Treaty obligations, and resume dialogue with the international community on CFE-related matters;
25. Encourages participating States to take any necessary measure to prevent a further erosion of trust and confidence within the OSCE, which has already had an increasingly detrimental effect on the dialogue on politico-military aspects of security within OSCE Institutions;
26. Stresses the important role of OSCE field operations, and calls for OSCE field operations to receive the funding they need to carry out their vital work;
27. Reconfirms that addressing protracted conflicts in the OSCE area and pursuing progress towards their settlement in a peaceful and negotiated manner, within agreed frameworks, in accordance with the United Nations Charter, the Helsinki Final Act and international law, remains a priority for the Organization;
28. Welcomes the active engagement of the OSCE Chairmanship in the crisis in and around Ukraine and the deployment of the Special Monitoring Mission to Ukraine as

well as the initiatives and activities of OSCE Institutions and structures and other relevant international organizations operating in Ukraine with the aim of reducing tensions being stoked by illegal armed groups, de-escalating the situation on the ground and supporting the country out of the crisis;

29. Calls on the OSCE and all participating States to help ensure that the Special Monitoring Mission in Ukraine receives all the funding it needs and is as well-staffed and well-equipped as possible to perform its critical duties, in particular in terms of security, access to healthcare, as well as food and accommodation;
30. Stresses the need to ensure, with safety guarantees, full access of OSCE monitors to all areas in the eastern regions of Ukraine, and to provide unhindered access, delivery, storage and distribution of humanitarian aid;
31. Calls for the strict and full implementation of all provisions of the Minsk Agreement, starting with a comprehensive ceasefire and withdrawal of heavy weapons by both sides, and ensuring that dialogue is pursued on the future status of Donetsk and Luhansk oblasts within Ukraine;
32. Stresses the need to respect the principles of inviolability of frontiers and territorial integrity, peaceful settlement of disputes, equal rights and self-determination of peoples, as specified in the Helsinki Final Act, and calls on the Russian Federation to reverse the annexation of the Autonomous Republic of Crimea and the city of Sevastopol in Ukraine;
33. Calls for greater transparency and urgency in the investigation into the downing of Malaysian Airlines Flight MH17, and a full accounting of this tragedy with a view towards ensuring justice and closure for the victims and their families;
34. Stresses the need to take effective measures to combat new forms of proxy and hybrid warfare and destabilization tactics, which also involve rapidly increasing disinformation and propaganda campaigns, and which are posing serious risks to the stability and security of the OSCE area as a whole;
35. Calls upon participating States to unite and increase international co-operation to fight terrorism in all its forms, in accordance with United Nations Security Council resolutions on combating terrorism, comprehensive terrorism conventions and protocols, and the United Nations Convention against Transnational Organized Crime;
36. Recommends increased co-operation among OSCE participating States regarding the development and implementation of national activities related to various aspects of cyber security, particularly to take all necessary measures to prevent the use of information and communication technologies for terrorist purposes, while promoting a multidimensional approach to cyber security that takes into account the interests of various stakeholders and ensures respect for freedom of expression;
37. Emphasizes that the OSCE's consensus rule remains a serious obstacle to effective and immediate actions in times of crisis, and calls on participating States to address

this issue in order to prevent countries from wielding an effective veto over the decision-making of the Organization;

38. Stresses the crucial role of parliaments in efforts to implement comprehensive and effective migration management and integration policies, and encourages OSCE participating States to further engage with the Mediterranean Partners for Co-operation and reinforce dialogue between countries of origin, transit and destination;
39. Encourages participating States to take effective measures to provide comprehensive security guarantees and humanitarian relief to women in conflicts, and calls for an end to widespread conflict-related sexual violence and for accountability in order to end impunity, in accordance with the United Nations Security Council Resolutions 1325 and 1820.

**GENERAL COMMITTEE ON  
POLITICAL AFFAIRS AND SECURITY**

**PROPOSED AMENDMENT to the DRAFT RESOLUTION**

on

***Recalling the Spirit of Helsinki***

*[Set out text of Amendment here:]*

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