

Udenrigssudvalget

REJSERAPPORT

UDVALGSREJSE TIL MYANMAR

FOLKETINGET



Tid: 19.-26. januar 2013

Sted: Myanmar

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Ledsaget af: Gro Iversen, udvalgssekretær og Amalie B. Andresen, udvalgsassistent

26. februar 2013

1. Formål

Udvalsrejsen havde til formål at give deltagerne et indblik i den politiske og økonomiske udvikling i landet og mulighed for at indgå i dialog med burmesiske parlamentarikere og etniske grupperinger om udviklingen i landet og vejen mod demokrati. Myanmar har det seneste år undergået en stor udvikling på det politiske plan, hvilket udvalget med sit besøg ville støtte op om. Endvidere har Danmark netop foroblet sin bistand til Myanmar, og et nyt bistandssamarbejde er under udarbejdelse. Formålet med udvalsrejsen var derfor også at studere den nuværende bistandsindsats for på den baggrund at kunne bidrage konstruktivt i den strategiske diskussion af et kommende bistandssamarbejde med Myanmar.

Udenrigssudvalget ønskede en nuanceret indsigt i landets politiske forhold, og udvalget besøgte derfor flere destinationer i landet, herunder den tidligere hovedstad Yangon, den nye hovedstad Naypyitaw samt Shan State. Sidstnævnte med fokus på det etniske mindretal og danske bistandsprojekter i regionen.

2. Væsentligste punkter fra besøget

Myanmar afholdt sit første parlamentsvalg i 20 år i november 2010 efter mange års militærdiktatur. I henhold til forfatningen fra 2008 var militæret på forhånd sikret 25 pct. af pladserne. Aung San Suu Kyi var på det tidspunkt fortsat fængslet, og hendes parti National League for Democracy valgte at boykotte valget, bl.a. også fordi Aung San Suu Kyi fortsat sad fængslet på det tidspunkt. Det nuværende regeringsparti, Union Solidarity and Development Party (USDP), vandt valget med over 80 pct. af stemmerne og et suppleringsvalg for 45 pladser i underhuset i april 2012, som sikrede NLD 43 pladser, har ikke ændret på denne magtbalance. USDP har fortsat absolut flertal i begge kamre. Myanmars regering ledes af præsident Thein Sein, som selv er tidligere general og premierminister under militærjuntaen, men som trods denne fortid har formået at gennemføre forbløffende politiske reformer og siges at være i tæt dialog med Aung San Suu Kyi. Siden oktober 2011 er op mod 700 politiske fanger blevet løsladt. På medieområdet er bl.a. forhåndscensur og forbuddet mod private dagblade afskaffet, ligesom en ny moderniseret medielov er på vej. Endvidere er der vedtaget ny lovgivning om udenlandske investeringer.

ger. Den politiske og administrative kapacitet i parlamentet, i regeringen og blandt civilsamfundet er dog fortsat meget lav, og ved alle møder blev kapacitetsopbygning fremhævet som et vigtigt indsatsområde for det internationale samfund.

Udvalget fik under sit besøg rig lejlighed til at drøfte den demokratiske udvikling med parlamentarikere, civilsamfundsorganisationer, meningsdannere, etniske minoriteter mv. Alle fremhævede, at de så den positive udvikling hen imod et demokratisk Myanmar som "irreversible" - en proces, som ikke kan vendes. Endvidere er alle – selv tidligere politiske fanger – meget opsatte på at se fremad og udvikle landet, og understreger, at tiden ikke er inde til retsfolgelse af det tidligere militærstyre, men til at samarbejde og fortsætte den positive udvikling. Flere understregede behovet for ændringer af forfatningen inden valget i 2015, herunder behovet for at ændre militærrets repræsentation. Fra de etniske minoriteter var der et stærkt ønske om udvikling af Myanmar i retning af en federal republik. NLD har ikke gjort sig klar på spørgsmålet endnu, og det var indtrykket fra udvalgets møder, at NLD endnu ikke har en formuleret politik på mange væsentlige politikområder.

I forhold til militærrets rolle i Myanmar er indtrykket fra udvalgets møder, at militærrets store magtmæssige betydning i samfundet, herunder det store militærbudget på 20 pct. af det offentlige budget, endnu er en uafklaret problemstilling, og det er fortsat uvist, hvordan militæret vil reagere, hvis de udsættes for forringede vilkår – "a sleeping giant", som det blev udtrykt. Flere udtrykte bl.a. behov for, at militæret koncentrerer sig om militærøpgaver, og at virksomhedsdrift overlades til andre. Især virksomhedsdriften har været en kilde til stor indtjening hos højtstående militærpersonel. Bl.a. civilsamfundsorganisationen 88-generationen fremhæver, at det internationale samfund har en vigtig rolle i at presse på for en sådan proces.

Under besøg i Shan-staten fik udvalget lejlighed til bl.a. at besøge lokale selv-hjælpsgrupper for kvinder, sundhedsprojekter og miljøprojekter. Det slående ved disse besøg var, at nok var alle bevidste om de ændringer, der politisk er sket i landet, men alle fremhævede, at den positive politiske udvikling endnu ikke er kommet dem til gavn. Samtidig er der fortsat store problemer med respekten for rettigheden til land, og at udnyttelse af landets værdifulde ressourcer ikke kommer den lokale landbefolkning til gode.

Program for rejsen vedlagt.

3. Opfølgning og sammenhæng med udvalgets tidligere arbejde

Udvalget havde den 15. januar 2013 en drøftelse med Institut for Flerpartisamarbejde ved bestyrelsesformand Henrik Bach Mortensen og seniorrådgiver Hanne Lund Madsen om deres projekter og samarbejde med Myanmar. Endvidere mødtes udvalget med Maersk ved Jens Munch Lund-Nielsen sam-

me dag for at blive introduceret til deres engagement i Myanmar på CSR- og menneskerettighedsområdet. Udvalget har efter hjemkomsten mødt to ledere fra civilsamfundsgruppen 88-generationen, som var på kort visit i Danmark. 88-generationen nyder stor tillid i befolkningen i Myanmar og spiller en væsentlig rolle i forhold til demokratiseringsprocessen.

Som opfølgningspå turen opfordrer udvalget til:

- at udviklingsministeren inviteres til en snarlig drøftelse i udvalget om det fremtidige bistandssamarbejde med Myanmar,
- at udviklingsministeren og Udenrigsministeren gennem deres dialog med Myanmar og i samarbejde med deres europæiske kollegaer fastholder presset for løsning af de fortsatte konflikter i staterne Rakhine og Kachin,
- at udvalget løbende følger den politiske og økonomisk udvikling i Myanmar frem til valget i 2015, herunder evt. forfatningsændringer og en evt. løsning på de etniske konflikter, og
- at udvalget bidrager aktivt i udvikling af et evt. kommende samarbejde mellem Folketinget og Myanmars parlament.

Programme for visit by Foreign Affairs Committee Delegation

Saturday, January 19, 2013		Remarks
12.30	Latest check in at Copenhagen Airport. The travel agency recommend to be at the Airport at 12.00	Terminal 3. Online check in can be made beforehand at : www.thaairways.com
14.00	Departure from Copenhagen with Thai Airways TG951	Prepare <u>marked</u> luggage for pick-up. And please make sure to count the number of checked bags. Ambassador Mikael H. Winther joins the delegation.
Sunday, January 20, 2013 (Yangon)		Remarks
06.30	Arrival at Suvarnabhumi International Airport, Bangkok	
	6.30 am. – Programme Officer Aticha Wongwian joins the delegation. Thai Airways staff escorts the delegation to Thai Airways' lounge. 7.15 am. - Thai Airways staff escorts the delegation to the boarding gate. Thai Airways, LP/contact numbers: Tel: (+ 66) 2134 5308, 2134 5309 Thai Protocol: Khun Rangsan (protocol officer). Tel: (+66) 818592870	
08.00	Departure with Thai Airways TG 303 for Yangon	
08.45	Arrival at Yangon International Airport	
	Chargé d'affaires Ulrich Sørensen meets delegation in arrival hall. Thai Airways, Yangon: Kunton Tiranasarn, Airport Services Manager. Tel: (+951) 66 26 61	
09.30	Departure by bus from Yangon International Airport for the Chatrium Hotel, Yangon	
	Transportation: Chatrium bus The bus is reserved for the whole day	
10.00	Arrival at the Chatrium Hotel	
	Chatrium Hotel, Yangon 40, Natmauk Road, Tamwe Township, Yangon Tel: (+ 95 1) 544 500	

	Fresh up	
11.30	Briefing and lunch	Venue: Tiger Hill Restaurant, Chatrium It is suggested to start with a short briefing by the Ambassador and then take Q & A and discussion over lunch.
13.00	Afternoon free	
	Option: Visit Bogyoke Market (Scott's Market)	Transportation: Chatrium bus 15.00: Departure from Bogyoke Market. 15.15: Arrival at Chatrium Hotel.
16.30	Departure for the Shwe Dagon Pagoda	Transportation: Chatrium bus
16.45	Visit Shwe Dagon Pagoda at the sunset	Dress code: Respectful (shoulders and knees to be covered). Footwear should be easy to take off and on.
17.45	Departure for Signature Garden Restaurant	Transportation: Chatrium bus
18.00	Dinner at Signature Garden Restaurant, outside with view of park and lake.	Venue: Signature Restaurant, Bahan Road, Yangon

Monday, January 21, 2013 (Naypyitaw)		Remarks
07.45	Check out from the Chatrium Hotel	Rooms will be paid by the Embassy. Other charges to be settled individually.
08.00	Departure for Naypyitaw	Transportation: Six cars (4-wheel drive) Seat allocation according to separate seat plan. Each car will be numbered. There will be a half hour stop around 10.00-10.30 for snacks and toilet break. Please note that this will

		be the only possibility to use decent toilet facilities between Yangon and Naypyitaw.
13.00	Arrival and check in at Thingaha Hotel, Naypyitaw	Fresh up and change of clothes for lunch and afternoon meetings. Thingaha Hotel, Yaza Thingaha Road, Nay Pyi Taw , Myanmar Phone: (+ 95 67) 420724, 414123
13.30	Lunch at Thingaha Hotel	
14.30	Departure for the Parliament	
15.00	Visit to the Parliament and meeting with: 1. Thura Shwe Mann, Speaker of the Lower House and 2. Hla Myint Oo, Chairman of the International Relations Committee of the Lower House	Dress code: Formal If Speaker Shwe Mann is not able to participate, the Delegation will meet Deputy Speaker U Nanda Kyaw Swa.
16.00	Departure for Thingaha Hotel	
16.30	Roundtable discussion with parliament members Purpose of discussion is to exchange views on political developments, parliamentary work and look into possibilities for cooperation between the Danish and Myanmar parliaments.	Venue: Thingaha Hotel – meeting room Participants: - U Win Myint, National League for Democracy - U Mahn Maung Maung Nyan, National Unity Party - U Soe Win, National Democratic Force - Dr Sai Kyaw Ohn, Shan National Democratic Party - Dr Aye Maung, Rakhine Nationalities Dev Party - U Hla Maung, All Mon Region Demo Party - U Khun Leng, Chin Progressive Party - U Saw Thein Aung, Phalon Sawaw Demo Party - U Ye Tun (Focal MP), Shan National Democratic Party - U Khin Maung Yi, Union Soli-

		darity and Development Party
18.30	Dinner with U Aung Min, Minister of the President's Office or another government minister	Venue: The restaurant at Thingaha Hotel

Tuesday, January 22, 2013 (Naypyitaw)		Remarks
09.00	Check out from Thingaha Hotel and departure for Inle Lake, Shan State	<p>Rooms will be paid by the Embassy. Other charges to be settled individually.</p> <p>Toilet facilities en route are limited.</p> <p>Dress Code: Practical</p>
12.00	Lunch at Golden Land (Shwe Di Pa) Restaurant in Yin Mar Bin Village	
13.00	Departure for Inle Lake	
17.00	Arrival at Inle Resort at the lake	<p>Room allocation according to separate room plan.</p> <p>Hotel addresses:</p> <p>Inle Resort Inlay Lake, Nyaung Shwe T/S, Southern Shan State Tel: (+959) 5154444, 5211555</p>
19.15	Departure for Red Mountain Vineyard	
19.30	Dinner at Red Mountain Vineyard and Winery Estate	<p>Participants:</p> <ul style="list-style-type: none"> - Jonas Nøddekær, DanChurchAid - U Hla Myint Phu, DanChurchAid - Mr. Toily Kurbanov, UNDP - U Aye Lwin, UNDP - Niels W. Guenther, Three Diseases Fund (3DF) - Nu Nu Aye, Three Diseases Fund (3DF) <p>Dress Code: Casual</p>

		Red Mountain Vineyard and Winery Estate. Tel.: +95 (0) 92035632.
21.30	Departure for hotels	

Wednesday, January 23, 2013 (Inle Lake, Shan State)		Remarks
07.45	Check out and departure from Inle Resort and Paradise Hotel	Rooms will be paid by the Embassy. Other charges to be settled individually. Dress Code: Casual and practical
08.00	Visit DanChurchAid project Myaung Yoe Gyi Village, Nyaung Shwe	After a short presentation of the project it will be possible to have informal conversations with the women in the self-reliance groups and with the project staff.
09: 00-9:30	Depart Myaung Yoe Gyi village <u>by car</u> for Inle Resort Jetty. Proceed to Myay Ni Gone Village <u>by boat</u> (Inle Project Site) in Nyaung Shwe	
09:30-10:30	Visit UNDP's "Inle Lake Conservation and Rehabilitation" project Myay Ni Gone Village, Nyaung Shwe	The project intervention is focused to reach a number of outputs, e.g.; 1.Technical assessment report for the preparation of conservation and management plan; 2.Establishment of small Grant Facility for CBOs and NGOs with relevant partners to form a "trust fund" for implementation of environmental activities.
10:30-11:00	Depart Myay Ni Gone Village <u>by boat</u> for Innle Khaung Taing Jetty	
11:00 – 12:00	Depart Innle Khaung Taing Jetty <u>by car</u> for Nan Thon Village of UNDP/ICDP project in Kalaw Township	
12.00	Visit UNDP's "Self-Reliance Group Access to Microfinance Wholesale Loan" project. Nan Thon Village, Kalaw Township	The delegation will be received by the village committee .After the project presentation the committee will be able to talk to the female SRG member and to see activities in the

		village.
13.00	Depart Nan Thon Village by car for Yu Nan – 3 Restaurant in Aung Ban	
13.15	Lunch at Yu Nan – 3 Restaurant in Aung Ban	UNDP already booked
14.15	Departure for 3DF financed HIV project	
14.30	Visit the 3DF financed project “Reduce HIV transmission and enhance the quality of life of people living with HIV and AIDS” Aung Ban	The delegation will be received by the village committee and the local project staff. After a short project presentation it will be possible to talk to project staff and beneficiaries.
15.30	Visit Population Service International (PSI) clinic in Aung Ban	The delegation will be received by the local healthcare personnel. After a short project presentation it will be possible to have an informal talk with current and former patients.
16.30	Departure for Kalaw	
17.00	Arrival at Dream Villa Hotel and Hill Top Villa Resort Hotel	Hotel allocation as per separate plan. Dream Villa Hotel Zatila Street, 5 Quarter, Kalaw, Myanmar. Tel: (+9581) 50144 Hill Top Villa Resort Hotel Ward 3, Bogon, Kalaw, Southern Shan State, Myanmar Tel: (+9581) 5038147, (+951) 250602
18.45	Departure for Seven Sisters Restaurant	
19.00	Dinner hosted by the Ambassador at Seven Sisters Restaurant with representatives from Shan ethnic parties	Dress Code: Casual Participants: <ul style="list-style-type: none"> - U Win Myint, Inn National Development Party - U Sai Aik Poung, Shan Nationality Democratic Party - Khun San Lwin, Paoh National Organization - U Htoo Ko Ko, Danu Litera-

		<p>ture & Cultural Association</p> <ul style="list-style-type: none"> - Mr. Toily Kurbanov, UNDP - U Aye Lwin, UNDP <p>Venue: Seven Sisters Restaurant, Kalaw</p>
21.00	Departure for hotels	

Thursday, January 24, 2013 (Shan State - Yangon)		Remarks
07.30	Check out and departure for Heho Airport	Rooms will be paid by the Embassy. Other charges to be settled individually.
09.45	<p>Departure from Heho Airport, Shan State for Yangon by Air Mandalay 6T402</p> <p>The flight schedule from Heho to Yangon is uncertain and often delayed without advance notice.</p>	Dress Code: Practical
10.55	<p>Arrival at Yangon Domestic Airport.</p> <p>Departure by bus for Chatrium Hotel</p>	The bus is reserved for the whole day
12.00	<p>Arrival at the Chatrium Hotel</p> <p>Check-in, lunch and free time.</p>	<p>Chatrium Hotel, Yangon 40, Namauk Road, Tamwe Township, Yangon</p> <p>Tel: (+ 95 1) 544 500</p>
16.00	Meeting with ethnic groups outside of parliament.	<p>Venue: Chatrium</p> <p>Participants: Representatives from Karen, Kachin, Chin and other nationalities.</p>
17.00	Meeting with 88 Generation leaders.	<p>Venue: Chatrium</p> <p>Participants:</p> <p>Ko Pyone Cho Ko Ant Bwe Kyaw Ko Soe Tun Bo Bo Oo</p>
18.30	Reception hosted by the Foreign Affairs Committee with Danish NGOs and development workers at the terrace, lobby level, Chatrium Hotel	Dress Code: Smart casual

Friday , January 25, 2013 (Yangon)		Remarks
8.45	Departure from Chatrium.	Transportation: Chatrium bus
9.00	Visit to National League of Democracy (NLD).	Details to be confirmed Dress Code: Semi-formal Venue: NLD Headquarters 97B West Shwegondaing Road, <u>Bahan Township, Yangon</u> ,
10.00	Departure for Myanmar Egress's office	Transportation: Chatrium bus
10.30	Meeting with Myanmar Egress	Venue: Office of Myanmar Egress Corner of Kyaik Wine Pagoda Road and Min Dhama Road, No 35 Mayangon Township, Yangon Tel: (+95 1) 665482, 656840
12.00	Departure for Governor's Residence	Transportation: Chatrium Bus
12.30	Lunch at the Governor's Residence The Governor's Residence is a colonial-style mansion dating from the 1920s.	Venue: Restaurant Governor's Residence, 35 Taw Win Road, Dagon Township, Yangon Tel: (+95 1) 229 860, (+95 9) 509 7013
14.00	Departure for Chatrium Hotel	
16.15	Check out from Chatrium Hotel	Rooms will be paid by the Embassy. Other charges to be settled individually.
16.30	Departure for the Danish Representation office	Transportation: Chatrium bus Aticha will bring passports, tickets and luggage to the airport for early check-in.
17.00	Debriefing at the Danish Representation Office	
18.15	Departure for airport	Transportation: Chatrium bus
18.30	Arrival at Yangon International Airport	Snacks, sandwiches and drinks will be available the Thai Airways' lounge

19.40	Departure from Yangon International Airport with TG306 for Bangkok	Ulrich stays in Yangon. Flight time: approx. 85 minutes Time difference: 30 minutes
21.35	Arrival at Suvarnabhumi International Airport, Bangkok	Ambassador stays with the delegation until departure for Copenhagen.

Saturday, January 26, 2013		Remarks
00.50	Departure from Suvarnabhumi Airport with TG950 for Copenhagen	
06.35	Arrival in Copenhagen	

List of Delegation

1. Chairman of the Foreign Affairs Committee, Per Stig Møller
2. Vice-chairman of the Foreign Affairs Committee, Jacob Bjerregaard
3. Member of Parliament, Maja Panduro
4. Member of Parliament, Lone Loklindt
5. Member of Parliament, Lisbeth Bech Poulsen
6. Member of Parliament, Jeppe Kofod
7. Member of Parliament, Jakob Ellemann-Jensen
8. Member of Parliament, Ellen Trane Nørby
9. Member of Parliament, Karsten Lauritzen
10. Ambassador, Permanent under Secretary of State for Development Policy, Ministry of Foreign Affairs, Ib Petersen
11. Ambassador of Denmark to Myanmar, Mikael Hemniti Winther
12. Charge d'Affaires a.i., Danish Representation Office in Yangon, Ulrich Sørensen
13. Head of Section, Ministry of Foreign Affairs, Helene Storm
14. Secretary to the Foreign Affairs Committee, Gro Iversen
15. Assistant to the Foreign Affairs Committee, Amalie Andreassen
16. Program Officer, Embassy of Denmark in Bangkok, Aticha Wongwian