

**Integrationsudvalgets studietur til Warszawa  
23. september 2010**

**Rejserapport**

# PROGRAM FOR INTEGRATIONSUDVALGETS STUDIETUR TIL WARSZAWA

Torsdag den 23. september 2010

Kl. 8.10 Fly fra København med SAS

Kl. 9.35 Ankomst Warszawa

Herefter minibus til FRONTEX's hovedkvarter

Kl. 10.30 Ankomst til FRONTEX

## **TEMA 1: ARBEJDET I EU'S GRÆNSEAGENTUR "FRONTEX"**

10.30 – 11.20

### **Generelt om FRONTEX**

Præsentation ved ledende direktør for FRONTEX, Mr. Ilkka Laitinen

Spørgsmål

11.20 – 11.45

### **Arbejdsopgaverne i afdelingen for grænseagenturets operationer**

Præsentation ved leder af afdelingen, Mr. Klaus Rösler

Spørgsmål

11.45 – 12.10

### **Arbejdsopgaverne i afdelingen for kapacitetsopbygning**

Præsentation ved leder af afdelingen, Mr. Erik Berglund

Spørgsmål

12.10 – 12.30

### **Besøg ved "FRONTEX Situation Center" (FSC) på 23. sal**

Præsentation ved lederen af FSC, Mr. Dirk Vande Ryse

Spørgsmål

12.30

Afgang fra FRONTEX med minibus

## TEMA 2: POLSK MIGRATIONS/INTEGRATIONSPOLITIK

Kl. 12.45 – 14.45

**Arbejdsfrokost i ambassadørens bolig**  
**Tema: "Aktuelle udfordringer for polsk migrations/integrationspolitik"**

Ekstern deltagelse: Monika Gwiazda (The Rule of Law Institute),  
Karolina Rusilowicz (Helsinki Foundation for Human Rights), Witold  
Klaus (Association for Legal Intervention)

Kl. 14.45

**Afgang med minibus til det polske indenrigsministerium**

Kl. 15.00 – 16.00

**Møde med repræsentanter fra den polske administration**  
**Tema: "Fremtidige regeringsinitiativer – - arbejdet med udarbejdelse af en ny polsk migrationsstrategi"**

Kl. 16.00

*Afgang med minibus til lufthavnen*

Kl. 17.40

*Afgang med SAS mod København*

Kl. 19.05

*Ankomst København*

### **Deltagerliste:**

Karen Jespersen (V), formand

Maja Panduro (S)

Søren Krarup (DF)

Peter Skaarup (DF)

Astrid Krag (SF)

(fra sekretariat)

Katinka Villemoes, udvalgssekretær

Winnie Helt Hansen, udvalgsassistent

Warsaw, 22 September 2010



**Draft Programme**  
**Visit to Frontex HQ of**  
**Immigration and Integration Committee of the Parliament of Denmark**

Objectives of the visit:

- To inform the Committee on the situation at the EU external borders
- To inform the Committee on the activities of Frontex
- To inform the Committee and to discuss on the challenges and topical issues of Frontex
- To visit the new operational room of Frontex Situation Centre

<b>Thursday, 23 September 2010</b>	
<b>Frontex HQ, 22<sup>nd</sup> floor (meeting room 2211 &amp; 2212)</b>	
10:30	Arrival to Frontex HQ (transportation to be arranged by Embassy)
10:30 - 11:20	General presentation on Frontex and its activities by the Executive Director, <u>Mr. Ilkka Laitinen</u>  Discussion
11:20 - 11:45	Presentation on the Portfolio of Operations Division by Head of Joint Operations Unit, <u>Mr. Rustamas Liubajevs</u> - Q&A session
11:45 - 12:10	Presentation on the Portfolio of Capacity Building Division by Senior Training Officer, <u>Mr. Rainer Brenner</u> - Q&A session
12:10- 12:30	Visit to Frontex Situation Centre (FSC) on 23 <sup>rd</sup> floor Information on the activities by the Head of FSC, <u>Mr. Dirk Vande Ryse</u>
12:30	Departure from Frontex HQ (transportation to be arranged by the Embassy)



**Danish delegation visiting Frontex:**

*Parliamentarians:*

- Maja Panduro
- Karen Jespersen
- Søren Krarup
- Astrid Krag
- Peter Skaarup

*Other participants:*

- Katinka Villemoes (Secretary of the Committee)
- Winnie Helt Hansen (Assistant Secretary)

*Danish Embassy in Poland:*

- Thomas Østrup Møller, Ambassador Extraordinary and Plenipotentiary of the Kingdom of Denmark in Poland
- Martin Bang, First Secretary of the Danish Embassy in Poland

**Frontex' participants:**

- Mr. Ilkka Laitinen, Executive Director
- Mr. Rustamas Liubajevs, Head of Joint Operations Unit
- Mr. Dirk Vande Ryse, Head of Frontex Situation Centre
- Mr. Rainer Brenner, Senior Training Officer
- Mr. Sakari Vuorensola, Chief Legal Advisor
- Mr. Per Kvistholm, Head of Return Operations Sector
- Mr. Mikko Simola, Aide-de-camp to Executive Director

## **Besøg i hovedkvarteret for EU's grænseagentur, FRONTEX.**

I hovedkvarteret for FRONTEX mødte udvalget først ledende direktør for FRONTEX, Ikka Laitinen. Laitinen leverede en generel præsentation af grænseagenturets aktiviteter, se power point præsentation. Under præsentationen skitserede Laitinen bl.a. grænseagenturets 3 hovedmålsætninger: så vidt muligt at styre migrationen ind i EU, at bekæmpe kriminalitet og at facilitere den lovlige trafik over EU's grænser. Agenturet bestræber sig på at nå disse 3 mål gennem grænsekontrol, grænsetjek, overvågning af grænserne og ikke mindst gennem et omfattende analysearbejde.

Laitinen nævnte desuden en række tendenser i forhold til den illegale indvandring ind i EU, bl.a. at nogle af de traditionelle ruter for illegal indvandring over EU's grænser nu er stort set blokeret. Det gælder f.eks. ruten til EU-landene via De Kanariske Øer og ruten via Sicilien, hvor det er lykkedes at nedbringe antallet af illegale immigranter betragteligt. Derimod oplever Grækenland fortsat en stor tilstrømning af illegale indvandrere/flygtninge. En anden tendens er, at de fleste personer, som krydser EU's grænser ulovligt, kommer fra bestemte lande, primært Albanien, Afghanistan og Somalia. Dog er dette svært at gøre op, da mange opgiver end falsk nationalitet og bærer falske dokumenter. Netop derfor er det vigtigt at FRONTEX har udvidet adgang til de fælleseuropæiske databaser, som rummer personlige oplysninger om enkeltpersoner, fordi agenturet gennem research i databaser kan være medvirkende til, at f.eks. menneskesmuglere stoppes.

FRONTEX står sandsynligvis over for en række større ændringer. Kommissionen har tidligere i år fremsat forslag om en ændring af FRONTEX-forordningen med henblik på at effektivisere og styrke grænseagenturet. Blandt andet er det blevet foreslået, at FRONTEX skal kunne købe eller lease sit eget udstyr i stedet for at være afhængig af, at medlemsstaterne stiller det nødvendige udstyr til rådighed. Desuden er det blevet foreslået, at der etableres faste puljer med grænsevagter og teknisk udstyr til brug for indsættelse i FRONTEX's operationer.

Herefter gennemgik lederen af afdelingen for grænseagenturets operationer, Rustamas Ljubajevs, hvad denne afdeling beskæftiger sig med, se power point-præsentation. I denne afdeling ligger bl.a. "The FRONTEX Situation Center", som har til opgave at tegne et konstant opdateret billede af de faktorer i verden, der kan påvirke strømmene af illegale immigranter og flygtninge. Hvis der f.eks. sker en større naturkatastrofe i Nordafrika, kan dette betyde en voldsom tilstrømning af nordafrikanske flygtninge til Europa. Ved konstant at holde sig ajour med af udviklingen af sådanne begivenheder kan FRONTEX være på forkant og evt. planlægge de nødvendige operationer i god tid. I det hele taget tager alle FRONTEX's aktiviteter afsæt i et omfattende analysearbejde, hvor mange informationskilder og forskellige typer efterretninger indgår.

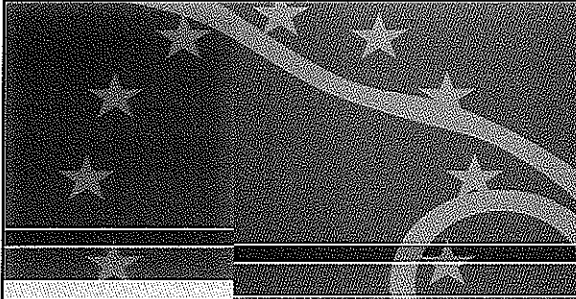
Endelig mødte udvalget lederen af afdelingen for kapacitetsopbygning, Rainer Brenner, se power point-præsentation. Denne afdeling har til formål at støtte EU-medlemslandene og Kommissionen i arbejdet med at opbygge og udvikle kapaciteten for kontrol og overvågning af de ydre grænser. Dette gøres bl.a. ved at analysere de fremtidige behov og ved at udvikle træningsprogrammer, således at "grænsemedarbejdere", der skal udføre vigtige funktioner, er klædt på til opgaven.

### **Arbejdsfrokost med temaet "aktuelle udfordringer for polsk migrations/integrationspolitik.**

Under denne frokost mødte udvalget Monika Gwiazda fra "The Rule of Law Institute", Karolina Rusilowicz fra "The Helsinki Foundation for Human Rights" og Witold Klaus fra "The Association for Legal Intervention". Udvalget blev bl.a. præsenteret for disse NGO-repræsentanternes synspunkter på den polske regerings migrationsstrategi, som er i støbeskeen.

### **Møde i det polske Indenrigsministerium med temaet "fremtidige regeringsinitiativer – udarbejdelsen af en ny polsk migrationsstrategi"**

I Indenrigsministeriet mødte udvalget Monika Prus, som redegjorde for den nye migrationsstrategi, som regeringen er i færd med at udarbejde, og som forventes færdig omkring årsskiftet 2010-11, se power point-præsentation. Baggrunden for strategien er først og fremmest, at man nu i Polen har indset, at man i fremtiden vil komme til at mangle arbejdskraft på grund af den massive arbejdskraftsudvandring siden 2004. Et af initiativerne i strategien er bl.a. en større informationsindsats over for polakker, som bor uden for Polen. Regeringen ønsker at gøre det lettere og mere attraktivt for disse polakker at vende hjem til Polen, og der arbejdes derfor også målrettet for at fjerne de bureaukratiske forhindringer, der gør det besværligt at vende hjem.



**FRONTEX**  
EUROPEAN BORDER AND COAST GUARD

**VISIT OF IMMIGRATION AND INTEGRATION  
COMMITTEE OF THE PARLIAMENT OF  
DENMARK**

Jukka Laitinen, Executive Director  
Frontex HQ, 23 September 2010

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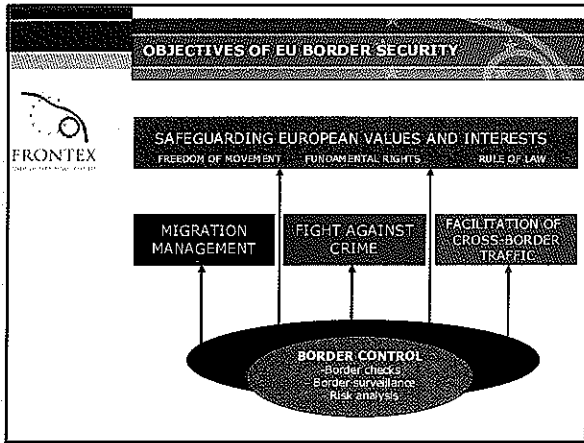
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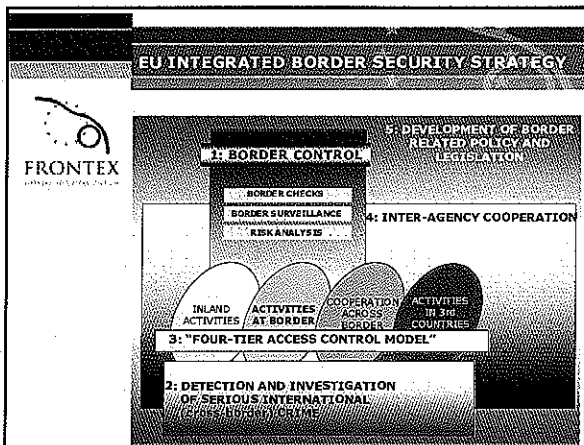
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**Statistics and Trends**



**1 Semester 2010 vs.1 Semester 2009**

<b>Refusals of entry</b>	<b>52 042</b>	<b>- 1%</b>
<b>Facilitators</b>	<b>4 745</b>	<b>+ 2%</b>
<b>Illegal Stay</b>	<b>164 941</b>	<b>- 22%</b>
<b>Falsified docs.</b>	<b>4 580</b>	<b>+ 11%</b>

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**BASIC FACTS**



- ESTABLISHED UPON COUNCIL REGULATION (26.10.2004)
- SEAT IN WARSAW, POLAND, COUNCIL DECISION 14.4.2005
- STRATEGIC MANAGEMENT: MANAGEMENT BOARD WITH 27 VOTING MEMBERS
  - "BORDER CHIEFS" OF MSs AND 2/EUROPEAN COMMISSION
  - UK & IRELAND MAY PARTICIPATE, NO VOTING RIGHTS
  - NORWAY, ICELAND, SWITZERLAND: MEMBERS WITH LIMITED VOTING RIGHTS
- OPERATIONAL ON 3 OCTOBER 2005
- TOTAL NUMBER OF STAFF MEMBERS 265
- BUDGET 2010 88 m€

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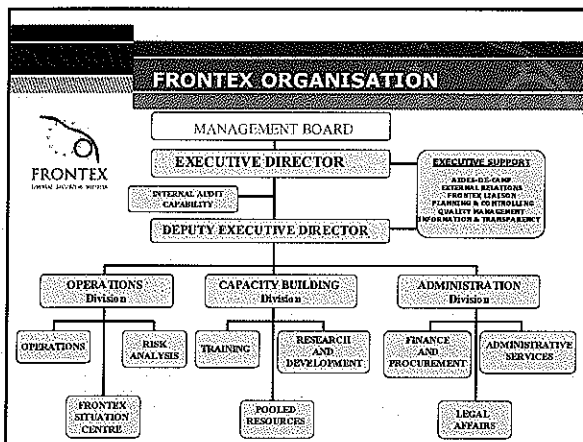
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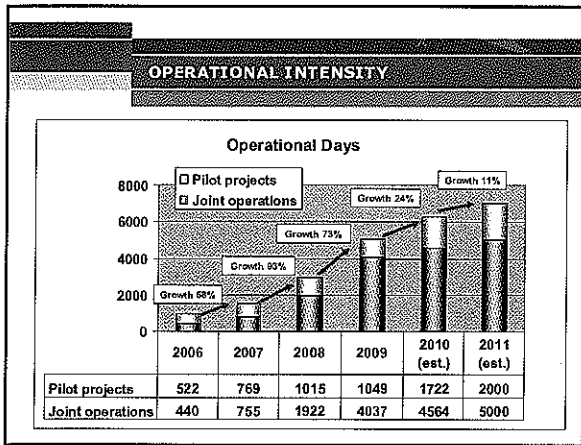
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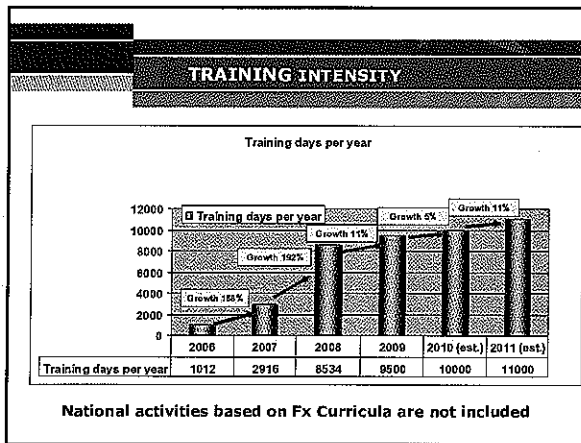
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### POOL OF TECHNICAL EQUIPMENT (CRATE)

#### State of play



**26** Helicopters




**27** Fixed-wing aircraft

~ 55 % of expenditure is for Host Countries

**STANDS UPON MEMBER STATES' WILL (non-mandatory)**

**477** Other equipment, e.g.:

Mobile radar units	CO2 gauges
Vehicles	Passive mm-wavelength detectors
Thermal cameras	Heartbeat detectors



**114** Vessels  
OPV, CPV, CPB

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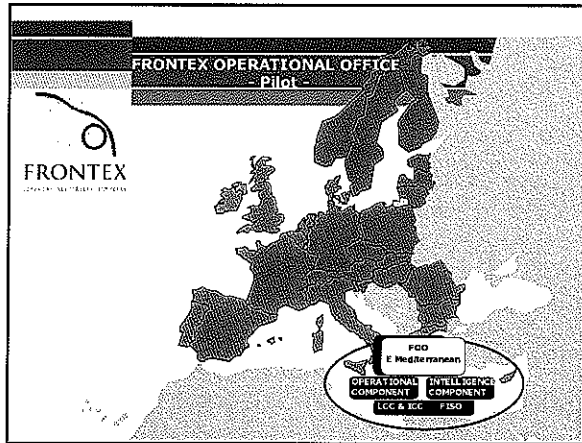
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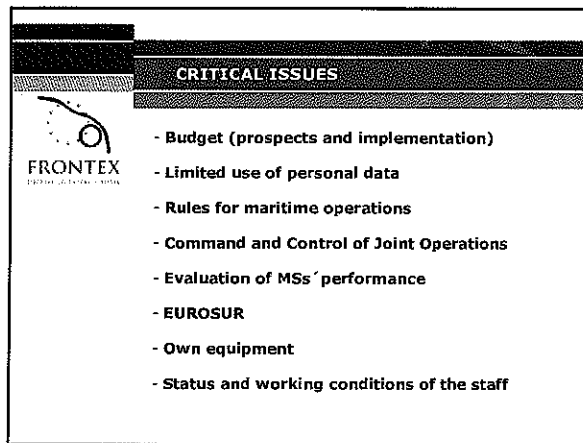
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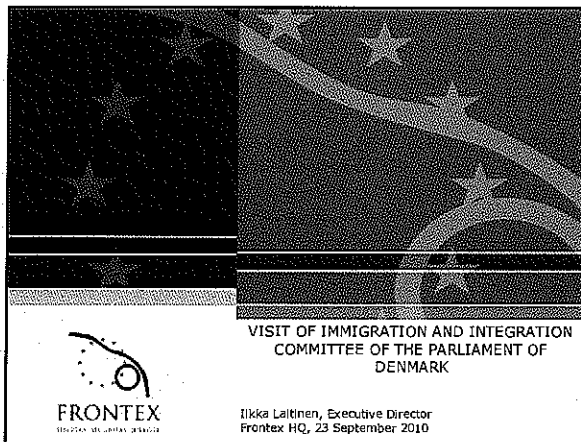
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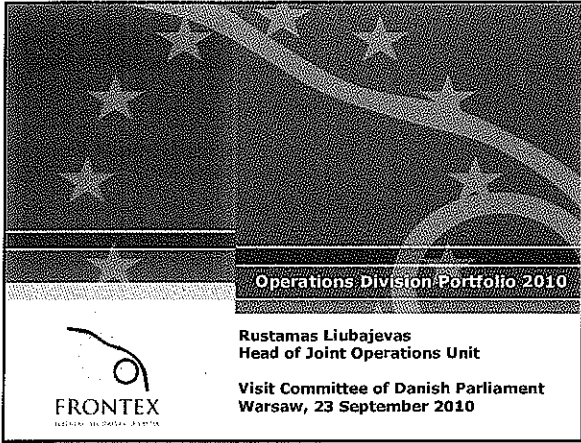
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**Operations Division Portfolio 2010**

Rustamas Liubajevs  
Head of Joint Operations Unit

Visit Committee of Danish Parliament  
Warsaw, 23 September 2010

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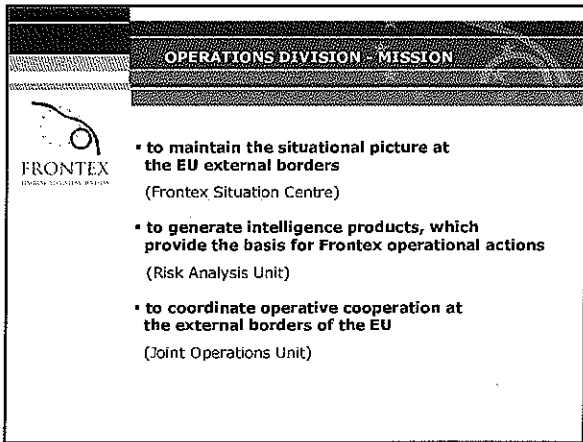
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**OPERATIONS DIVISION - MISSION**

- to maintain the situational picture at the EU external borders (Frontex Situation Centre)
- to generate intelligence products, which provide the basis for Frontex operational actions (Risk Analysis Unit)
- to coordinate operative cooperation at the external borders of the EU (Joint Operations Unit)

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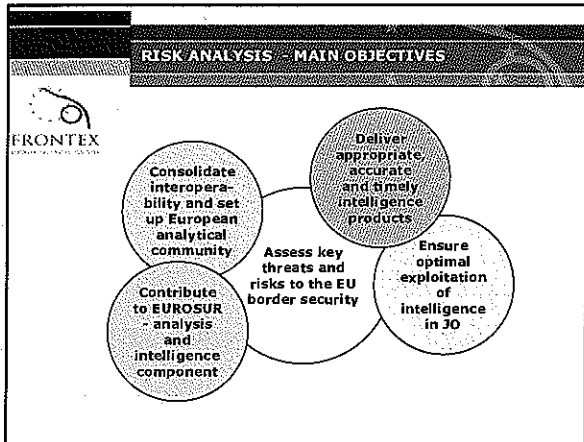
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**RISK ANALYSIS - MAIN OBJECTIVES**

- Consolidate interoperability and set up European analytical community
- Contribute to EUROSUR - analysis and intelligence component
- Assess key threats and risks to the EU border security
- Deliver appropriate accurate and timely intelligence products
- Ensure optimal exploitation of intelligence in JO

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**RISK ANALYSIS PROJECTS 2010**



<p><b>FRAN 2010</b> Incl. the takeover of CIREFI</p> <p><b>INTELLOPS</b> Rules of Procedure</p> <p>Frontex Intelligence Seconded Officers</p> <p>Trafficking in Human Beings/ Unaccompanied Minors</p>	<p><b>FRONBAC</b> Guidelines Analytical Units</p> <p><b>FRONBAC</b> Training Tool</p>	<p><b>ANTOOLS 2010</b> <b>EUROSUR</b> (CPIP, GIS)</p>
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Common integrated risk analysis model revision 2010

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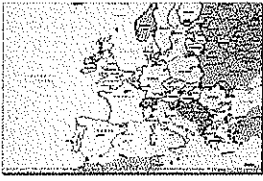
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**FRONTEX SITUATION CENTRE - MISSION**

Provide a constantly updated picture, as near to real-time as possible, of the illegal migration situation at the external borders of the EU.

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**FSC BUSINESS AREAS**

- Central Frontex Point of Contact  
Info exchange/corresp. management
- Joint Operations support
- Media Monitoring
- Mission Awareness & Back-up
- Situation Monitoring
- Crisis & RABIT management support
- Projects: support development of automated systems

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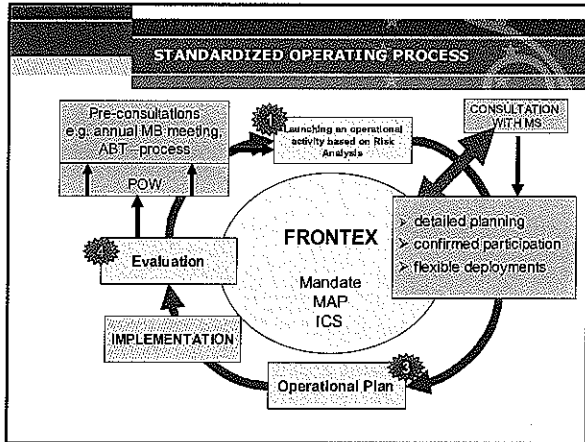
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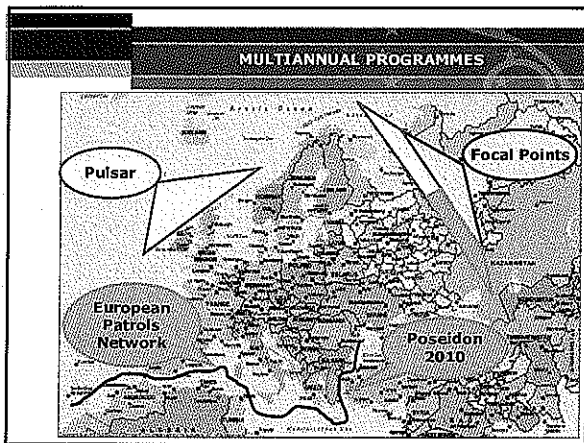
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**OBJECTIVES FOR MULTIANNUAL PROGRAMMES**

**Awareness**

- to increase gathering information and gaining intelligence;
- to increase identification process of persons intercepted during maritime activities;

**Response**

- to strengthen surveillance and border control;
- to further develop platforms for effective border security and flexible deployment;

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**OBJECTIVES FOR MULTIANNAL PROGRAMMES**



**Interoperability**

- to increase the coordinated horizontal cooperation among Member States and with EU organizations;
- to increase the capacity of permanent structures (EPN, FP) as a contribution of further development of EUROSUR;

**Performance**

- to further develop mapping processes;
- to emphasize respect of fundamental human rights;

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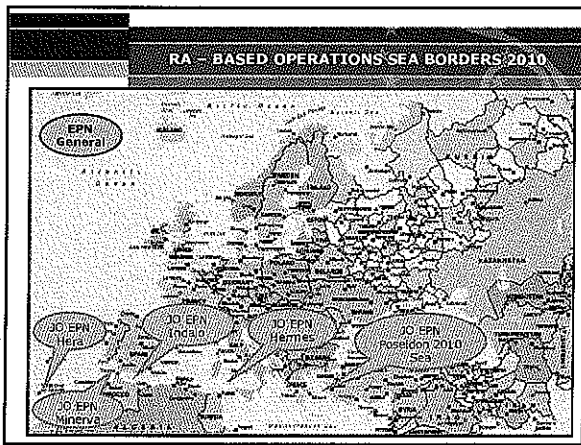
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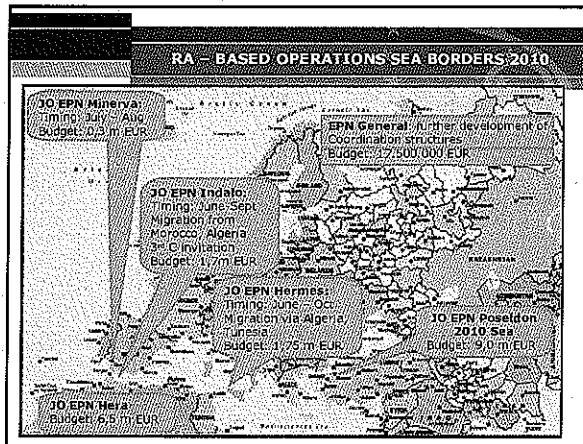
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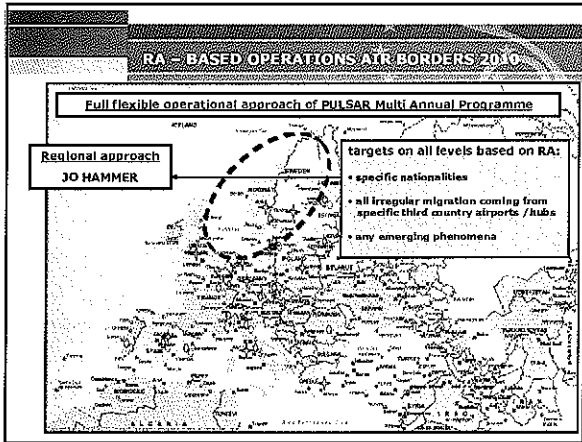
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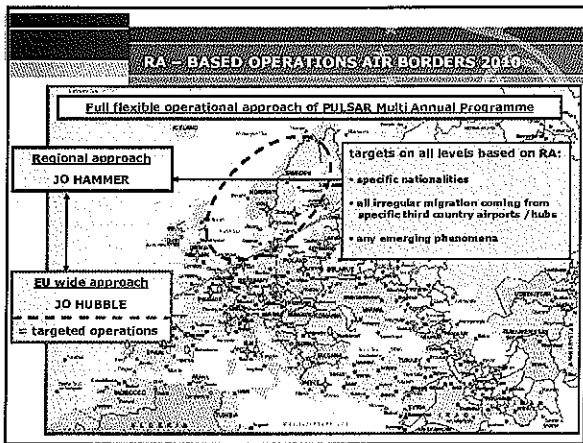
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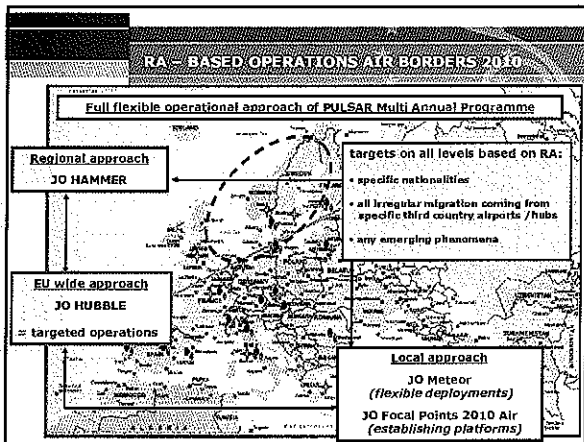
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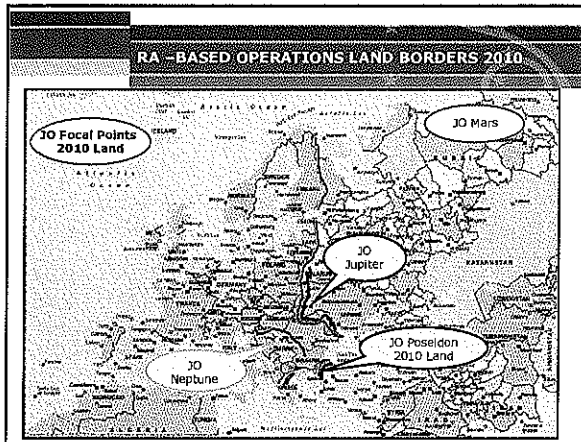
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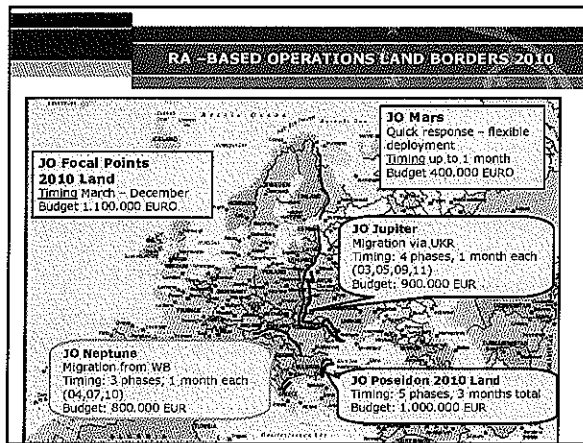
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**RETURN ACTIVITIES 2010 - MAIN OBJECTIVES**



> to **extend pre-return assistance** to MS in the fields of identification and acquisition of travel documents  
 > to continue **assisting in JRO**, further developing the capacity and encourage MS to take proactively a **leading role in JRO**  
 > to increase common understanding of respecting fundamental **human rights** during operational activities  
 > to develop procedures for **chartering aircrafts** by Frontex  
 > to further develop the **best practice** documents with focus on forced-return monitoring system

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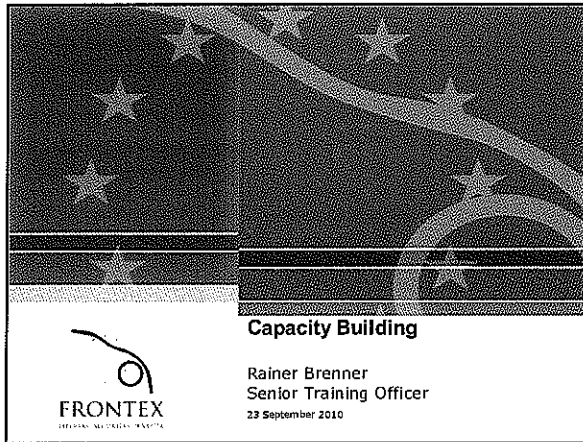
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**Capacity Building mission**

- Support the Member States and the Commission in developing and building capabilities for control and surveillance of the external borders by:
  - analyzing future needs
  - Training standards
  - following research and development
  - managing and developing resources pooled by the member states.

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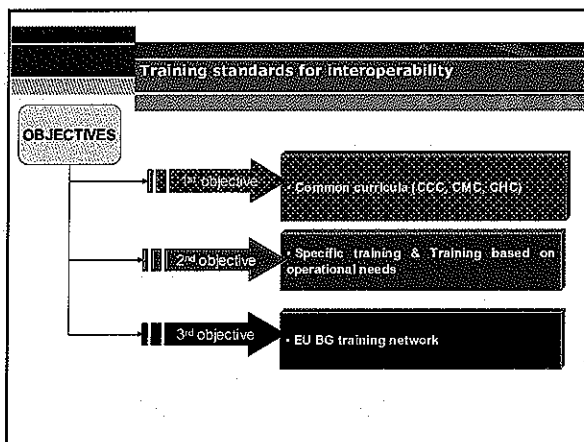
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**FRONTEX**  
EUROPEAN BORDER AND COAST GUARD

1<sup>st</sup> REX 2009

Deployment: 12.05. – 20.05.2009 (40 team members)

- EL – 1 BCP + 2 BPUs (green border area) at the Greek-Turkish border (25)
- BG – 2 BCP + 2 BPU (green border area) at the Bulgarian-Turkish Border (15)

Additional Technical means:  
fixed wing aircraft, helicopter, night vision mobile system, 1 heartbeat detector

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**EUROSUR**

Support MS border surveillance, improve situational awareness and increase reaction capabilities  
Facilitate exchange of what MS are able and willing to share.  
Basic idea: gradual development of EUROSUR

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**Automated Border Crossing**

**FRONTEX**  
EUROPEAN BORDER AND COAST GUARD

- Entry/Exit system based on biometrics
  - Security
  - Convenience
  - Cost-effectiveness
- Studies
- Workshops
- Common standard

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**Conclusions**



• Assist the Member States to improve and harmonise capabilities

- Training/education
- Research and Development
- Deployability of pooled resources

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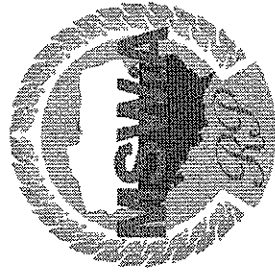
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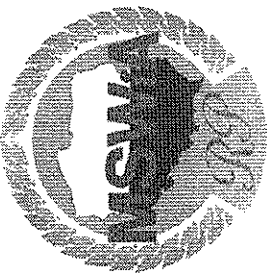
# THE POLISH MIGRATION POLICY: CURRENT STATE OF PLAY AND FURTHER ACTIONS



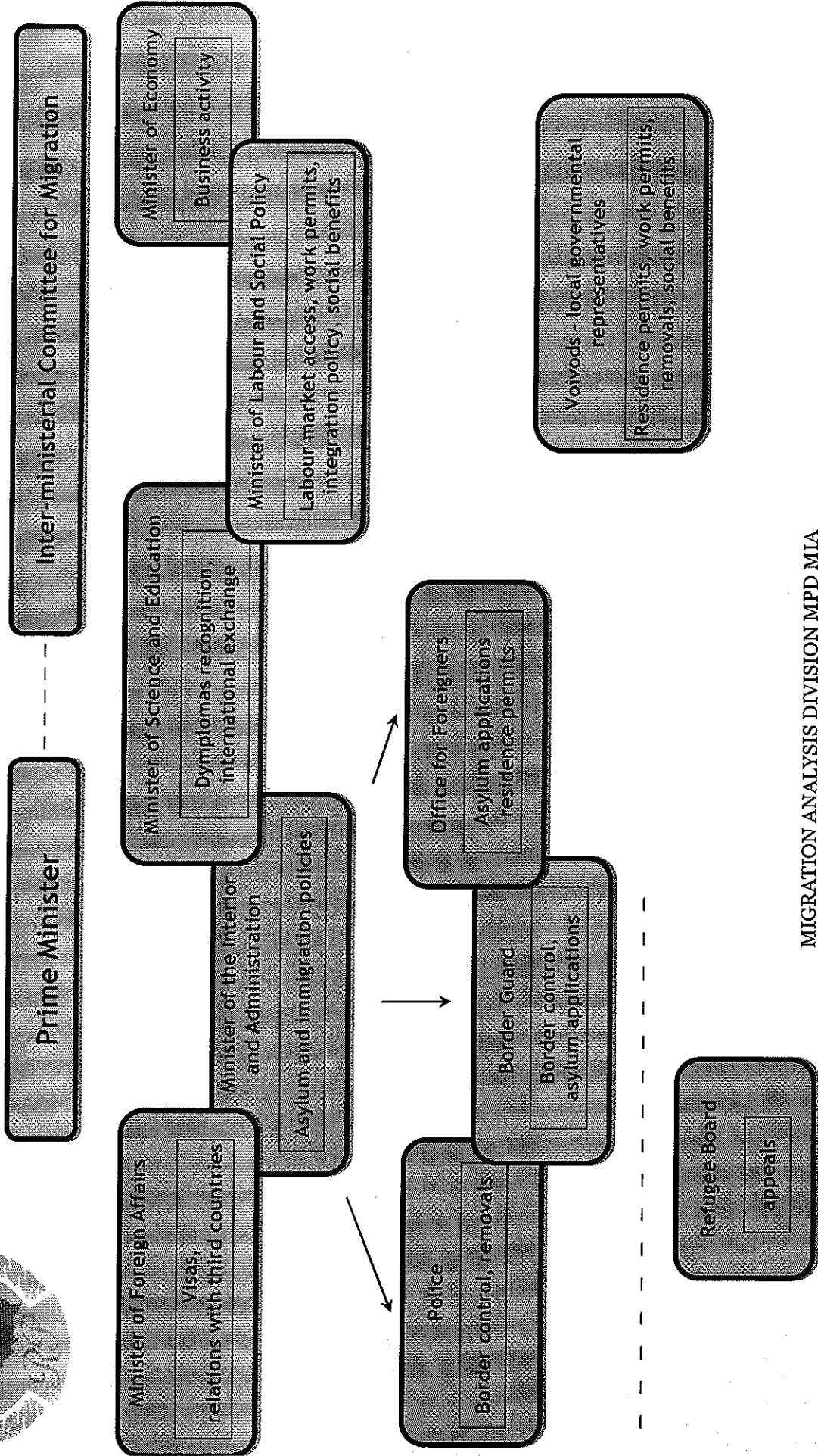
**Monika Prus**

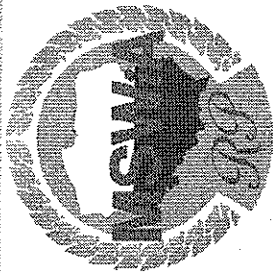
Migration Policy Department

Ministry of the Interior and Administration



# KEY ACTORS WITH REGARD TO MIGRATION AND ASYLUM IN POLAND





## KEY ACTORS WITH REGARD TO MIGRATION AND ASYLUM IN POLAND

### **Minister of the Interior and Administration:**

- leading body in respect to migration,
- responsible for the preparing the legislation and policy coordination in the area of migration,
- supervises the Office for Foreigners, Police and Border Guard.

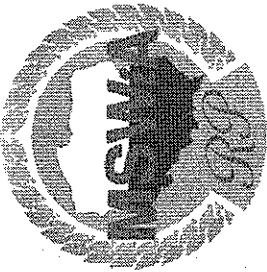
# THE POLISH MIGRATION POLICY



# THE POLISH MIGRATION POLICY - THE ORIGIN OF THE DOCUMENT AND MAIN ASSUMPTIONS

- **Why?**
  - growing labour emigration of Poles to other EU countries initiated in 2004
  - labour shortages in certain fields
  - demographic forecasts of the Polish population and ageing society
  - define the priorities of Poland within the migration field
  - ensure cohesion of the actions undertaken with regard to foreigners
  - unsuccessful attempts to elaborate strategic document in the past
- **Who?**
  - Working group on elaboration of Polish Migration Strategy within inter-ministerial Committee for Migration
- **How?**
  - synthetic document, indicating the directions of action of the country in the area of migration
  - the practical collection of guidelines to the administration, allowing to direct and to operationally take decisions within – among others – the legislation, administrative practices, financial planning, coordination of activities of different resorts within the migration.
- **When?**
  - from February 2009 till IV quarter 2010





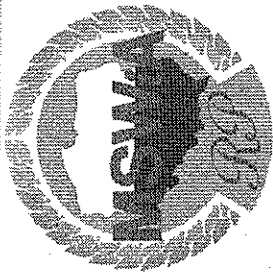
## THE POLISH MIGRATION POLICY - THE MAIN AGREEMENTS

### Legal migration

- defining categories of foreigners which constitute the priority in terms of admission (students, graduates of the Polish universities, labour immigrants with skills and experience deemed essential, foreigners carrying out business activity in Poland persons of Polish origin);
- discussion concerning the point system: no recommendation at the moment;

**Illegal migration** – introducing new regulations and procedures in this field is unnecessary, efficient execution of the current regulations is crucial, possibility of introducing provisions for the abolition is considered, significance of voluntary returns;

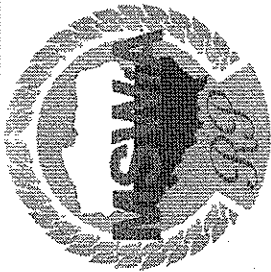
**International protection** – enhancing preintegration actions, implementation of the foreigners allocation system composed of smaller centres, introducing the institution of assistant for the foreigners participating in the integration programme, idea of resettlement;



## THE POLISH MIGRATION POLICY - THE MAIN AGREEMENTS

**Integration** – extending the catalogue of foreigners being able to participate in the integration projects and programmes (voluntary participation in programmes but providing an incentive system), monitoring undertaken activities, social education, emphasis shifted to the education of immigrant children,

**Remigration** – information policy concerning current situation in Poland and the possibilities of return aimed at Poles living and working abroad, providing emigrants children with better access to Polish language and history courses, integration programs based on social and economical inclusion of reemigrants, abolishing bureaucratic barriers that restrain Poles from coming back to home country;

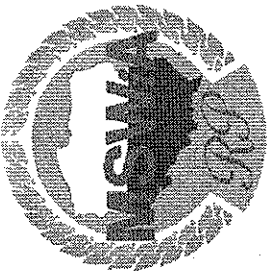


## THE POLISH MIGRATION POLICY - THE MAIN AGREEMENTS

**Monitoring** – establishing efficient system for monitoring migration phenomena (connecting the already existing in particular institutions data bases and registers) and actions undertaken in that field;

**International cooperation** – promoting local border traffic, strengthening control over the Eastern external EU border and combating illegal migration, intensification of labour migration of our Eastern Neighbours' nationals, developing the Global Approach to Migration in the East -in Eastern Europe and in Central Asia, establishing institutional mechanisms of cooperation with Eastern Partnership countries;



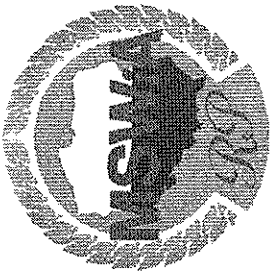


## THE POLISH MIGRATION POLICY - THE MAIN AGREEMENTS

### Institutional system

- currently performed tasks require greater coherence – possibility of establishing a specialized governmental body dealing with migration issues broadly conceived is being discussed,
- new office could be created based on the current Office for Foreigners and could carry out tasks remaining in the current field of competence of:
  - the Head of the Office for Foreigners
  - the Minister of the Interior and Administration
  - the Minister of Labour and Social Policy
  - the Voivods

# THE POLISH MIGRATION POLICY - THE WAY OF PROCEEDING



Working group on elaboration of Polish Migration Strategy

draft document

August 2010

consultations with the members of inter-ministerial Committee for Migration's

August/September 2010

the inter-ministerial Committee for Migration's meeting

8th October 2010

consultations with civil society

passing the resolution on approval of the final document

forwarding the final document to the Prime Minister

elaborating Action Plans - Setting short and long-term aims



**Thank you for your attention**

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