



REPUBLIK ÖSTERREICH
Parlament

UN.GIFT
United Nations Global Initiative to Fight Trafficking

PARLIAMENTARY FORUM ON THE OCCASION OF
THE VIENNA FORUM TO FIGHT HUMAN TRAFFICKING
VIENNA, 12 FEBRUARY 2008

15 November 2007

Madam President,
Mr. President,

We are honored to invite your parliament to designate representatives to attend the Parliamentary Forum, which the Inter-Parliamentary Union, in co-operation with the Austrian Parliament and the United Nations Office on Drugs and Crime (UNODC), will organize on 12 February 2008.

The Parliamentary Forum will take place in the Austrian Parliament, in Vienna, as a prelude to the "Vienna Forum to Fight Human Trafficking", being organized under the United Nations Global Initiative to Fight Human Trafficking (UN.GIFT) from 13-15 February 2008.

The Vienna Forum to Fight Human Trafficking will address three concrete areas of intervention: (i) how to make people less vulnerable; (ii) how to rescue more victims and better protect them; (iii) how to track, disrupt and punish more successfully the crime of preying on other humans. It will therefore address such issues as vulnerability, the causes of human trafficking, its human and social consequences, as well as innovative approaches to combating this problem.

The Vienna Forum is open both to state and non-state actors. Senior government officials, members of parliament, representatives of international organizations, civil society and the private sector are expected to attend. Information on the Vienna Forum and how to register can be found at the Forum's website: <http://www.ungift.org>.

The Parliamentary Forum will examine ways in which parliaments and parliamentarians can be more actively involved in the global drive against human trafficking, including by promoting the effective implementation of the *Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, and other international instruments against human trafficking*. Participants are expected to discuss and share good practices in anti-human trafficking legislative review, among other matters.

We attach a concept note providing more information, together with the provisional agenda of the Parliamentary and Vienna Forums.

The Parliamentary Forum is open to members of parliament attending the Vienna Forum. Participants must therefore have been registered to the Vienna Forum in order to attend. As seating capacity in the venue of the Parliamentary Forum is very limited, it would be appreciated if your parliament could limit its delegation to a maximum of 3 persons.

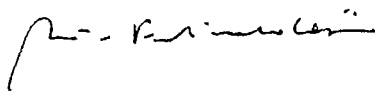
Although all registrations for the Vienna Forum must be made on-line, we would appreciate it if you could inform the IPU Secretariat, at the address below, of the members of your parliament's delegation to the Parliamentary Forum. For practical purposes, this information must be submitted to the IPU by 10 January 2008.

Should you have any queries regarding the Vienna Forum, we suggest you contact the Forum organizers at: viennaforum@unov.org, telephone: +43 1 260604148.

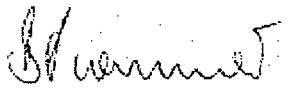
Requests for information on the Parliamentary Forum should be addressed to:

Inter-Parliamentary Union
Chemin du Pommier 5
Case Postale 330
CH-1218 Le Grand-Saconnex / Geneva
Switzerland
Phone: +4122 919 41 50
Fax: +4122 919 41 60
E-mail: postbox@mail.ipu.org

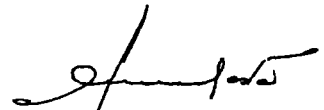
Yours sincerely,



Pier Ferdinando Casini
President, IPU



Barbara Prammer
Speaker National Council,
Austria



Antonio Maria Costa
Executive Director, UNODC



REPUBLIK ÖSTERREICH
Parlament

UN.GIFT
United Nations Office on Drugs and Crime

**PARLIAMENTARY FORUM ON THE OCCASION OF
THE VIENNA FORUM TO FIGHT HUMAN TRAFFICKING
VIENNA, 12 FEBRUARY 2008**

Draft Agenda

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|----------------------|---|
| 08:00 – 09:00 | Registration of participants |
| 09:00 – 09:45 | Opening ceremony <ul style="list-style-type: none">• Welcoming speech by the Austrian National Council• Statement by the United Nations Office on Drugs and Crime (UNODC)• Statement by the Inter-Parliamentary Union (IPU) |
| 09:45 – 10:00 | Break |
| 10:00 – 12:30 | Interactive Session <ul style="list-style-type: none">• Elements of trafficking in persons: a multidisciplinary response |
| 12.30 – 14:00 | Lunch |
| 14:00 – 15:15 | Measures to combat trafficking in persons <ul style="list-style-type: none">• Handbook for parliamentarians• Case studies |
| 15:15– 16:30 | The role of parliamentarians in fighting human trafficking |
| 16:30 – 17:00 | Closing session <ul style="list-style-type: none">• Summary of the proceedings and recommendations• Closing remarks by the Austrian National Council• Closing remarks by the Inter-Parliamentary Union (IPU)• Closing remarks by the United Nations Office on Drugs and Crime (UNODC) |



PROVISIONAL PROGRAMME

" *The Vienna Forum to Fight Human Trafficking* "

13 - 15 February 2008

THEME I:

Vulnerabilities and Root Causes: Why does Human Trafficking Happen?

Panels

- Demand for forced labour and sexual exploitation – how and why it fuels human trafficking
- Corruption and human trafficking: The grease that facilitates the crime
- Communities in crisis

Workshops

- Trafficking in persons for the removal of organs and body parts
- Profiling the traffickers

THEME II:

Impact: The Human and Social Consequences of Human Trafficking

Panels

- Quantifying human trafficking, its impact and the response to it
- Health and human trafficking
- The consequences of sexual exploitation, especially on women and children

Workshops

- The role of media in building images
- Transnational organized crime – impact from source to destination





THEME III:

Action! Implementing the Trafficking Protocol – Innovative Approaches to Solving Complex Problems

Panels

- Protection to Prosecution
- The effectiveness of legal frameworks and anti-trafficking legislation
- The roles of employers' organisations, businesses and trade unions in combating trafficking for labour exploitation
- National and regional responses: action plans, coordinating structures, national monitoring mechanisms
- Repatriation and re-integration of victims

Workshops

- Criminal justice responses to trafficking
- Technology and human trafficking
- Supply-chain management - eliminating the risks of forced labour and trafficking
- Proactive prevention – what works – reducing the risks and providing protection
- Building the bridges – Civil Society Organizations (CSOs) /Law Enforcement Cooperation

SPECIAL EVENTS

- International cooperation: identifying and overcoming the problems
- The Role of Parliamentarians in the Fight against Human Trafficking
- The Role of Women Leaders in the Fight against Human Trafficking
- The Role of Youth in the Fight against Human Trafficking
- The Role of the Arts in the Fight against Human Trafficking
- Virtual Forum to Fight Human Trafficking
- The Role of the Private Sector in the Fight against Human Trafficking
- The Role of the Religious Community in the Fight against Human Trafficking





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UN.GIFT
United Nations Global Initiative to Fight Human Trafficking

PARLIAMENTARY FORUM ON THE OCCASION OF
THE VIENNA FORUM TO FIGHT HUMAN TRAFFICKING
VIENNA, 12 FEBRUARY 2008

Background

The Vienna Forum to Fight Human Trafficking – a global event – will take place from 13 to 15 February 2008 under the framework of the United Nations–sponsored Global Initiative to Fight Human Trafficking. The Forum will provide an open platform to share and assess existing data and research developed to date, raise awareness, and build upon existing and forge new partnerships to enable all parties involved to take concrete steps to fight human trafficking, within their respective spheres of action. The Forum will address such issues as vulnerabilities and root causes of human trafficking, its human and social consequences as well as innovative approaches to solving complex problems.

The Inter-Parliamentary Union (IPU), in cooperation with the United Nations Office on Drugs and Crime (UNODC) and the Austrian Parliament, will organize a one-day Parliamentary Forum as a prelude to the main event, the Vienna Forum.

Objectives and outcomes

The Parliamentary Forum on Human Trafficking aims to bring a parliamentary dimension to the Vienna Forum. It will provide an opportunity for parliamentarians to discuss and share best practices in anti-human trafficking legislative review, among other issues. The discussion will focus on various legislative reforms required to bring national legislation in line with international standards and ensuring that the offence of trafficking is provided for in domestic criminal law. It will also include the criminalization of other offences related to trafficking in persons as well as protection, prosecution and prevention measures.

The proceedings of the Parliamentary Forum will be reflected in a handbook for parliamentarians against human trafficking, which is being prepared by UNODC in cooperation with the IPU.

Registration of participants

Participants at the Parliamentary Forum must be members of parliament and must be registered participants of the Vienna Forum. Participants must register on-line at the following website: <<http://www.ungift.org>> using the following password: 6NDE7AB5LL. Between 100 and 150 members of parliament are expected to attend the Parliamentary Forum. Each parliamentarian attending the event is invited to upload a photograph to facilitate the preparation of a security badge. Participants who are not in possession of a digital photograph should nevertheless register on-line and have their photograph taken on site at the Vienna Forum.

Date

The Parliamentary Forum will take place on 12 February 2008. Two sessions will be held, one from 9 a.m. to 12.30 p.m. and the other from 2 p.m. to 5 p.m.

Venue

The Austrian Parliament will host the Parliamentary Forum in the plenary chamber of the National Council (Lower House of Parliament), located at: Dr. Karl-Renner-Ring 3, A-1017 Vienna, Austria.

Official languages

Simultaneous interpretation will be provided in Arabic, Chinese, English, French, German, Russian and Spanish. Official documentation will be available in English and French only.

Visas

Participants shall be responsible for obtaining entry visas for Austria.

Hotel accommodation

All participants are urged to book hotel accommodation as soon as possible and may consult the following website to do so on-line:
<http://www.ungift.org>

The United Nations – as the organizers of the Vienna Forum – shall not be held responsible for booking hotel accommodation or for keeping hotel bookings on behalf of Vienna Forum participants. It is suggested that participants utilize the services of Carlson Wagonlit, which is the recommended accommodation and travel agent of the Vienna Forum.

Further information

Requests for further information on the Vienna Forum should be addressed to:

Phone: +(43) (1) 26060 4148
Fax: +(43) (1) 263-3389 (with reference : UN.GIFT)
E-mail: viennaforum@unov.org

Requests for further information on the Parliamentary Forum should be addressed to:

Inter-Parliamentary Union
Chemin du Pommier 5
Case Postale 330
CH-1218 Grand-Saconnex / Geneva
Switzerland
Phone: +4122 919 41 50
Fax: +4122 919 41 60
E-mail: postbox@mail.ipu.org



DRAFT CONCEPT NOTE

PARLIAMENTARY FORUM TO FIGHT HUMAN TRAFFICKING

1. BACKGROUND

The United Nations Global Initiative to Fight Human Trafficking (UN.GIFT) aims to mobilize state and non-state actors to eradicate human trafficking by (i) reducing both the vulnerability of potential victims and the demand for exploitation in all its forms; (ii) ensuring adequate protection and support to those who do fall victim, and (iii) supporting the efficient prosecution of the criminals involved, while respecting the fundamental human rights of all persons.

In carrying out its mission UN.GIFT will increase knowledge and awareness on human trafficking; promote effective rights-based responses; build capacity of state and non-state actors; and foster partnerships for joint action against human trafficking.

The Global Initiative's philosophy is premised upon the understanding that human trafficking cannot be dealt with by governments, civil society, academia or businesses alone. Cooperation among stakeholders is key for an effective response to this crime. The *United Nations Office on Drugs and Crime* (UNODC), acting as the facilitator of the UN.GIFT, is promoting the Initiative by building upon ongoing endeavours by several other members of the UN system, regional organizations and other stakeholders, taking into account their respective areas of expertise, accumulated knowledge and ground-work.

Under the framework of the UN Global Initiative, a global forum "The Vienna Forum to Fight Human Trafficking" will take place from 13-15 February 2008. The Forum will allow for an open environment to share and assess existing data and research developed to date, raise awareness, and build upon existing and forge new partnerships to enable all parties involved to take concrete steps to fight human trafficking, within their spheres of action. The Forum will be a catalyst for solution-seeking strategies and will address the following topics on human trafficking: i) vulnerability: why does human trafficking happen; ii) impact: human and social consequences of human trafficking; iii) action: innovative approaches to solving complex problems.

2. THE PARLIAMENTARY FORUM

National parliaments have a very important role to play in the fight against trafficking in persons as they can create the political and legislative environment for the successful development and implementation of anti-trafficking initiatives.

In order to respond to the problem of trafficking in persons, comprehensive national strategies must take into account the need to review and amend, as necessary, the legislative framework within which the response will take shape. This includes various legislative reforms required to bring national legislation into compliance with international standards and ensuring that the offence of trafficking is created in domestic criminal law. It also involves the criminalization of

other offences related to trafficking in persons as well as protection, prosecution and prevention measures.

In many countries, the anti-trafficking legislative framework is non-existent or not in compliance with international legal instruments. Thus, the critical role Parliaments have in national efforts towards eradicating human trafficking.

The Parliamentary Forum on Human Trafficking aims to bring the parliamentary dimension to the Vienna Forum. It will provide an opportunity for parliamentarians to discuss and share good practices in anti-human trafficking legislative review, among other issues.

3. THE RATIONALE OF THE FORUM

The Parliamentary Forum provides an opportunity to address the core issues related to the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, and other international instruments against human trafficking.

As the legislative authority, Parliaments are entrusted with the ratification of the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children and any other international instruments related to trafficking in persons; and adopt or amend national legislation to combat trafficking in persons in accordance with international standards so that the crime of trafficking is precisely defined in national law and detailed guidance is provided as to its various punishable elements.

More specifically, in the specific areas of prevention, protection and prosecution, as specified in the Protocol, Parliaments can:

a) Prevention:

- Ensure that travel or identity documents issued are of such quality that they cannot easily be misused and cannot readily be falsified or unlawfully altered, replicated or issued;
- Enact legislation to strengthen border controls as may be needed to prevent and detect trafficking in persons;
- Be involved in information campaigns targeting relevant groups that of particular importance;
- Through legislation, address the specific needs of extremely vulnerable groups exposed to trafficking and address root causes of vulnerability through development strategies;
- Adopt or strengthen legislative measures to discourage the demand (whether it is for sexual exploitation, forced labour or services, slavery and practices similar to slavery, servitude and organ removal) in order to achieve effective dissuasion;
- Adopt positive measures to achieve equality between women and men, by supporting specific policies for women, who are more vulnerable to trafficking;
- Allocate sufficient funds for anti-human trafficking programmes, which include prevention measures, implementation of technical cooperation programmes, as well as protection of victims, and rehabilitation programmes.

b) Protection:

- Help establish proper procedures for rapidly identifying trafficked persons;
- Facilitate coordination between law enforcement and civil society in the protection of victims of trafficking;

- Ensure that legislation prevents trafficked persons from being prosecuted, detained or punished for the illegality of their entry or residence or for the activities they are involved in as a direct consequence of their situation as trafficked persons;
- Ensure that the protection of trafficked persons is built into anti-trafficking legislation, including protection from summary deportation or return where there reasonable grounds to conclude that such deportation or return would represent significant security risk to the trafficked person and/or her/his family;
- Make effective provision for trafficked persons to be given legal information and assistance in a language they understand as well as appropriate social support sufficient to meet their immediate needs;
- Ensure that the right of trafficking victims to pursue for compensation is enshrined in law;
- Guarantee that protections for witnesses are provided for in law;
- Establish measures to guarantee the security of the victims, when involved in criminal procedures against traffickers;
- Help ensure that social services, necessary for trafficked persons are available and accessible, bearing in mind the special needs of the victims;
- Adopt the legislative measures for the setting up of specialized centres to assist the victims and provide them with socio-psychological and medical assistance;
- Allocate funds to both provide legal advice to the victims and compensate them;
- Support organisations and agencies that provide reintegration assistance, in countries of both destination and origin;
- Allocate funds for the repatriation process, whenever this repatriation is in the best interest of the victims;
- Enact legislation that allows the victims access to justice and civil or criminal proceedings;
- Create legislation that would allow for the confiscation of the proceeds derived from the crime of trafficking;

c) Prosecution:

- Make legislative provision for effective and proportional criminal penalties. Where appropriate, legislation should provide for additional penalties to be applied to persons found guilty of trafficking in aggravating circumstances, including offences involving trafficking in children or offences committed or involving complicity by State officials;
- Enact legislation to provide for the administrative, civil and, where appropriate, criminal liability of legal persons for trafficking offences in addition to the liability of natural persons. Reviewing current laws, administrative controls and conditions relating to the licensing and operation of businesses that may serve as cover for trafficking such as marriage bureaux, employment agencies, travel agencies, hotels and escort services;
- Make legislative provision for confiscation of the instruments and proceeds of trafficking and related offences, where possible for the benefit of victims of trafficking. Consideration should be given to the establishment of a compensation fund for victims of trafficking and the use of confiscated assets to finance such a fund;
- Draft and ratify bilateral and multilateral agreements on mutual legal assistance and extradition in criminal matters.

4. PARTICIPANTS

Participants in the Parliamentary Forum must be members of Parliament and must be registered participants of the Vienna Forum

5. PREPARATORY MEETINGS AND RESOURCE MATERIALS FOR THE PARLIAMENTARY FORUM

An informal expert group meeting was held in May 2006 to develop draft model legislative provisions and an explanatory note in order to guide lawmakers in adopting legislation in compliance with UN related instruments.

Building upon the existing outcome of the informal expert group meeting, UNODC is leading an Expert Group Initiative (EGI) on Legislative Assessment. The EGI aims to develop:

- a. Model Law on trafficking in persons for countries with common law traditions;
- b. Model Law on trafficking in persons for countries with civil law legal traditions;
- c. Legislative checklist of complementary measures to facilitate an effective response to trafficking in persons (e.g. anti-money laundering provisions) and;
- d. A "Use of Terms" document outlining relevant definitions from relevant universal instruments with regard to the phenomena of trafficking in persons to serve as an important tool to clarify existing debates on the meaning of terms central to the trafficking problem (e.g. slavery, forced labour, smuggling, etc.).

An expert meeting will be held from 1-4 October 2007 to review the draft documents listed above, under elaboration by UNODC consultants.

From November 2007 to February 2008, UNODC will complete the above-mentioned documentation (items a-d), which would be presented at the Parliamentary Forum.

UNODC would prepare a draft handbook for parliamentarians to be presented and discussed at the Parliamentary Forum. From the discussions, the handbook would be later refined to address the needs and concerns of parliamentarians.

6. OUTCOMES

A report of the proceedings of the Parliamentary Forum can be presented at the Vienna Forum Plenary Session. The report will be part of the official proceedings of the Forum and contain recommendations and follow up actions on the discussion topics outlined above.

The proceedings for the Forum and the finalised version of the handbook for parliamentarians would be presented at the Inter-Parliamentary Union Statutory Assembly in April 2008, in South Africa.

7. TENTATIVE DATE

The Parliamentary Forum could take place on the 12 February 2008 during a full day session.