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# **SUPPLEMENTARY ITEM**

**DRAFT RESOLUTION**

**ON**

**“TRANSPARENCY AND FURTHER OSCE REFORM:  
REINFORCEMENT OF PARLIAMENTARY  
PARTICIPATION IN THE ORGANIZATION”**

**Principal Sponsor  
Mr. Hans Raidel,  
Germany**

**ASTANA, 29 JUNE to 3 JULY 2008**

**Draft Resolution as a Supplementary Item (Rule.21 alinéa 1 and 2 OSCE PA)  
for the 17<sup>th</sup> Session in Astana “Transparency and further OSCE Reform:  
Reinforcement of Parliamentary Participation in the Organization”**

**Moved by Mr. Hans Raidel, MP, Treasurer of the OSCE PA**

1. Convinced that the OSCE is a valuable and relevant international organization that should continue to play a critical role in promoting stability and security in Europe,
2. Underlining the need for the OSCE to carry on further reform aiming at reducing the democratic deficit, strengthening transparency and accountability, enhancing the role of the Parliamentary Assembly and increasing its effectiveness and strengthening cooperation between the Parliamentary Assembly and the executive structures, including its involvement in the decision-making process, and therefore reaffirming the Resolution on Status and Role of the OSCE Parliamentary Assembly, as contained in the 2007 OSCE Parliamentary Assembly Kyiv Declaration,
3. Recalling the recommendations put forward by the OSCE Panel of Eminent Persons and the OSCE PA Colloquium on the Future of the OSCE in 2005, including the following suggestions:
  - The Secretary General, as well as and in consultation with the Chairman-in-Office, should be able to speak for the Organization and to make policy pronouncements as well as appropriate criticisms when OSCE commitments are not observed.
  - The OSCE should have legal personality.
  - The OSCE should improve its ability to make timely decisions through adjusting its decision-making procedure.
  - The OSCE Parliamentary Assembly should be integrated into the OSCE decision-making and consultation processes.
  - The OSCE PA should undertake greater political initiatives on its own responsibility, in co-operation and co-ordination with the Chairmanship and the Permanent Council and it should have access to all information to be able to perform an effective oversight or monitoring of the implementation of OSCE commitments as well as decisions.
  - The budget must be adopted in a timely fashion and be commensurate to OSCE political objectives. A multi-year financial plan should be established in order to pursue longer term strategies. Normal parliamentary practice, at both the national and international level (Council of Europe, European Parliament) would require the OSCE Parliamentary Assembly’s approval of the budget.
  - The confirmation of the Secretary General by the OSCE PA once nominated, by an absolute or weighted majority vote and after consultations, would be an appropriate answer to the increasing challenges of multi-lateral organizations.
  - It is essential that the ODIHR and the OSCE PA co-operate in order to maintain and ensure the independence of the OSCE election observation that has been recently eroded. Election assessments

- should be expanded further in Western democracies. Double standards in electoral observations should be avoided.
- Professional standards should be raised in all OSCE structures. In order to attract and retain performing staff, fixed term limits on duration of service should be eliminated. At the same time, reliance on seconded personnel should be reduced. However, when seconded personnel are assigned to Field Missions, Governments should ensure that such assignment is for a substantial period of time -- at least one or two years.
  - The OSCE should consider exporting its comprehensive security concept, expertise such as election observation and assistance and share its values and experience beyond the OSCE area,
4. Aware that if the OSCE wants to continue playing a role as a key promoter of security and stability based on the development of democracy, it needs to further strengthen the role of its own Parliamentary Assembly,
  5. Bearing in mind the preparatory work done by six parliamentary CSCE conferences organized by the Inter-Parliamentary Union (Helsinki 1973, Belgrade 1975, Vienna 1978, Brussels 1980, Bonn 1986, Vienna 1991) for the creation of the OSCE's parliamentary dimension, which resulted in proposals to give the OSCE's parliamentary dimension similar functions as the Parliamentary Assembly of the Council of Europe,

The OSCE Parliamentary Assembly:

6. Requests the governments of the 56 OSCE participating States to fully commit themselves, at the highest political levels, to the full implementation of all of their OSCE commitments and to future strengthening of the Organization;
7. Calls upon the participating States to make better use of the Parliamentary Assembly as a key element in the organization's efforts to be credible in promoting democracy, while respecting its autonomy as it comprises elected parliamentarians;
8. Requests the Permanent Council to regularly discuss and take into consideration the initiatives taken by the Parliamentary Assembly;
9. Tasks the Chairmanship and the participating States to consider issuing fact-finding and negotiating mandates to ad hoc working groups of the Parliamentary Assembly;
10. Urges the OSCE Permanent Council to put on its agenda a debate with the participation of representatives of the Parliamentary Assembly on the implementation of the recommendations put forward by the OSCE Panel of Eminent Persons and the OSCE PA Colloquium on the Future of the OSCE in 2005;
11. Recommends that the consensus rule should be modified for decisions related to personnel, budget and administration, and that in all other cases a country which blocks or holds up consensus must do so openly and be prepared to defend such position publicly;

12. Calls upon the OSCE Parliamentary Assembly to monitor closely the member parliaments' activities in exercising genuine control over their governments;
13. Asks national Parliaments to make use of their position to exert political influence on the OSCE through their work in the OSCE PA;
14. Calls upon national parliaments to strengthen follow-up mechanisms to OSCE PA Declarations;
15. Requests member parliaments to hold a debate after each OSCE PA Annual Session on its outcome and to report back to the OSCE Parliamentary Assembly.

**AMENDMENT TO SUPPLEMENTARY ITEM**

**on**

**“TRANSPARENCY AND FURTHER OSCE REFORM: REINFORCEMENT OF  
PARLIAMENTARY PARTICIPATION IN THE ORGANIZATION”**

*[Set out text of Amendment here:]*

**Principal Sponsor:**

<b>Mr/Mrs</b>	<b>Family Name in Capital Letters</b>	<b>Country</b>	<b>Signature</b>

**Co-sponsored by:**

<b>Mr/Mrs</b>	<b>Family Name in Capital Letters</b>	<b>Country</b>	<b>Signature</b>